

Financial Statements December 31, 2017 City of Britton

Mayor	Clyde Fredrickson
Governing Board	Brian Beck, President Shane Storley, Vice-President Bill Deutsch Brian Freeman Travis Santistevan Austin Sasker
Finance Officer	Marie Marlow

Independent Auditor's Report1	
Financial Statements	
Statement of Net Position–Modified Cash Basis	)
Statement of Net Position–Modified Cash Basis–Proprietary Funds	
Statement of Cash Flows–Modified Cash Basis–Proprietary Funds	
Supplementary Information	
Schedule of Employer's Share of Net Pension Liability (Asset) and Employer's Contribution27Schedule of Changes in Notes and Bonds Payable28Budgetary Comparison Schedule–General Fund29Budgetary Comparison Schedule–Liquor, Lodging and Dining Gross Receipts Tax Fund32Budgetary Comparison Schedule–Liquor, Lodging and Dining Gross Receipts Tax Fund33Budgetary Comparison Schedule–Revolving Loan Fund33Budgetary Comparison Schedule–Library Fines Fund34Notes to Supplementary Information35	;;;;
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> 37	
Schedule of Findings	



**CPAs & BUSINESS ADVISORS** 

## **Independent Auditor's Report**

The City Council City of Britton Britton , South Dakota

## **Report on the Financial Statements**

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities and each major fund of the City of Britton (the City) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Summary of Opinions**

Opinion Unit	Type of Opinion
Governmental Activities	Unmodified
Business-Type Activities Aggregate Discretely Presented Component Units	Unmodified Adverse
General Fund	Unmodified
Liquor, Lodging, and Dining Gross Receipts Tax Fund	Unmodified
Revolving Loan Fund	Unmodified
Library Fines Fund	Unmodified
Cemetery Perpetual Care Fund	Unmodified
Library Foundation Fund	Unmodified
Water Fund	Unmodified
Sewer Fund	Unmodified

#### Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit

Management has not included the financial data for a legally separate component unit in the City's financial statements. Accounting principles applicable to the City's modified cash basis of accounting require the financial data for the component unit to be reported with the financial data for the City's primary government unless the city also issues financial statements for the financial reporting entity that include the financial data for its component unit. The City has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, net position, revenues and expenditures of the aggregate discretely presented component unit has not been determined.

#### Adverse Opinion on the Aggregate Discretely Presented Component Unit

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit" paragraph, the modified cash basis financial statements referred to above do not present fairly, in conformity with the basis of accounting described in Note 1, the financial position of the aggregate discretely presented component unit of the City as of December 31, 2017, or the changes in financial position thereof for the year then ended.

## **Unmodified Opinions**

Further, in our opinion, the modified cash basis financial statements referred to above present fairly, in all material respects, the respective financial position - modified cash basis - of the governmental activities, the business-type activities, and each major fund of the City of Britton as of December 31, 2017, and the respective changes in financial position - modified cash basis and, where applicable, cash flows - modified cash basis thereof and for the year then ended in conformity with the basis of accounting described in Note 1.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## **Other Matters**

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements. The listing of municipal officers, schedule of employer's share of net pension liability (asset) and pension contributions, budgetary comparison, and schedule of changes in notes and bonds payable are presented for purposes of additional analysis and are not a required part of the financial statements.

The listing of municipal officers, schedule of employer's share of net pension liability (asset) and pension contributions, budgetary comparison, and schedule of changes in notes and bonds payable are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. Because of the significance of the matter described in the Basis for Adverse Opinion on the Aggregate Discretely Presented Component Unit paragraph, it is inappropriate to, and we do not express an opinion on, such supplementary information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 3, 2018 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting over financial reporting and compliance.

Ede Bailly LLP

Aberdeen, South Dakota July 3, 2018

# City of Britton Statement of Net Position–Modified Cash Basis December 31, 2017

	Primary Government				
	Governmen Activities		ss-Type vities	Total	
Assets Cash and cash equivalents Investments	\$     583,7 1,354,2		377,902 \$ -	1,461,610 1,354,250	
Restricted assets: Cash and cash equivalents Investments	7,4 306,2			428,410 306,290	
	\$ 2,251,6	<u>80 \$ 1,2</u>	298,880 \$	3,550,560	
Net Position					
Restricted for:					
Debt service purposes	\$	- \$ 2	258,706 \$	258,706	
Cemetery perpetual care	4.0	07		4.007	
Expendable	4,8 50,0		-	4,807 50,000	
Nonexpendable Library foundation	50,0	00	-	30,000	
Expendable	2,6	25	-	2,625	
Nonexpendable	61,2		-	61,290	
Library fines fund	6,6		-	6,667	
Revolving loan fund	603,3	26	-	603,326	
Equipment repair or replacement			62,272	162,272	
Promoting the City	35,2		-	35,245	
Unrestricted	1,487,7	20 8	377,902	2,365,622	
	\$ 2,251,6	<u></u>	298,880 \$	3,550,560	

# City of Britton Statement of Activities–Modified Cash Basis Year Ended December 31, 2017

Functions/Programs	Expenses	Charges for Services	Program Revenues Operating Grants and Contributions	Capital Grants, Contributions, and Loan Proceeds	C	t Revenue (Expense) Changes in Net Positio Primary Governmen Business-Type Activities	on
Functions/ Flograms	Expenses	Services	Contributions	Floceeds	Activities	Activities	Total
Primary Government Governmental activities: General government Public safety Public works Health and welfare	\$ 272,343 242,399 1,029,419 6,946	\$ 16,183 97,733 77	\$ - 82,354	\$ - 49,696	\$ (256,160) (242,399) (799,636) (6,869)	\$ - - -	\$ (256,160) (242,399) (799,636) (6,869)
Culture and recreation Conservation and development Other	362,377 74,397 8,410	39,032	6,356	- - -	(316,989) (74,397) (8,410)	- - -	(316,989) (74,397) (8,410)
Total governmental activities	1,996,291	153,025	88,710	49,696	(1,704,860)		(1,704,860)
Business-type activities: Water Sewer	528,999 825,286	300,018 372,667	-	101,076	-	(127,905) (452,619)	(127,905) (452,619)
Total business-type activities	1,354,285	672,685		101,076		(580,524)	(580,524)
Total primary government	\$ 3,350,576	\$ 825,710	\$ 88,710	\$ 150,772	(1,704,860)	(580,524)	(2,285,384)
General Revenues Taxes: Property taxes Sales taxes State shared revenues Unrestricted investment earnings Debt issued Miscellaneous revenue Other financing sources Other general revenue					461,375 715,085 10,669 13,862 9,681 2,123 68,071	12,974 90,108 2,562	461,375 715,085 10,669 26,836 90,108 12,243 2,123 68,071
Total general revenues					. 1,280,866	105,644	1,386,510
Change in Net Position					(423,994)	(474,880)	(898,874)
Net Position - Beginning					2,675,674	1,773,760	4,449,434
Net Position - Ending					\$ 2,251,680	\$ 1,298,880	\$ 3,550,560

# City of Britton Balance Sheet–Modified Cash Basis–Governmental Funds December 31, 2017

	 General Fund	an	or, Lodging d Dining s Receipts Tax Fund	Revo	olving Loan Fund	ary Fines Fund	emetery etual Care Fund	Library undation Fund	Go	Total overnmental Funds
Assets										
Cash and cash equivalents Restricted cash and cash equivalents Investments Restricted investments	\$ 487,720 1,000,000	\$	35,245	\$	54,076 354,250 195,000	\$ 6,667 - -	\$ 4,807	\$ 2,625	\$	583,708 7,432 1,354,250 306,290
	\$ 1,487,720	\$	35,245	\$	603,326	\$ 6,667	\$ 54,807	\$ 63,915	\$	2,251,680
Fund Balances 263 Nonspendable for: Perpetual care cemetery Library foundation	\$ -	\$	-	\$	-	\$ -	\$ 50,000	\$ 61,290	\$	50,000 61,290
264 Restricted for: Perpetual care Promoting the City Library purposes Economic development	- - -		35,245		- - 603,326	- 6,667 -	4,807	2,625		4,807 35,245 9,292 603,326
<ul><li>266 Assigned for:</li><li>Subsequent year budget</li><li>Capital outlay accumulations</li><li>267 Unassigned</li></ul>	 221,975 172,767 1,092,978		- -		- -	 - -	 - -	 - -		221,975 172,767 1,092,978
	\$ 1,487,720	\$	35,245	\$	603,326	\$ 6,667	\$ 54,807	\$ 63,915	\$	2,251,680

# City of Britton Statement of Revenues, Expenditures and Changes in Fund Balances–Modified Cash Basis–Governmental Funds Year Ended December 31, 2017

	General Fund	Liquor, Lodging and Dining Gross Receipts Tax Fund	Revolving Loan Fund	Library Fines Fund	Cemetery Perpetual Care Fund	Library Foundation Fund	Total Governmental Funds
Revenues							
310 Taxes 311 General property taxes 313 General sales and use taxes 315 Amusement taxes	\$ 459,738 680,205 36	\$	\$ - - -	\$ - - -	\$ - - -	\$ - - -	\$ 459,738 715,085 36
319 Penalties and interest on delinquent taxes	1,601						1,601
Total taxes	1,141,580	34,880					1,176,460
320 Licenses and permits	752						752
330 Intergovernmental revenue 331 Federal grants	34,970						34,970
334 State grants 335 State shared revenue	11,515	-	-	-	-	-	11,515
335.01 Bank franchise tax	2,965	-	-	-	-	-	2,965
335.02 Motor vehicle commercial prorate 335.03 Liquor tax reversion	4,656 7,704	-	-	-	-	-	4,656 7,704
335.04 Motor vehicle licenses (5%) 335.08 Local government highway and	22,791	-	-	-	-	-	22,791
bridge fund 338 County shared revenue	41,546	-	-	-	-	-	41,546
338.01 County road tax (25%) 338.02 County road and bridge	1,753	-	-	-	-	-	1,753
tax (25%)	11,608						11,608
Total intergovernmental revenue	139,508						139,508
340 Charges for goods and services 341 General government	955		_	_	_	_	955
344 Sanitation 345 Health	97,003	-	-	-	-	-	97,003
345 Health 346 Culture and recreation 348 Cemetery	77 39,032 730		- - -				77 39,032 730
Total charges for good and services	137,797						137,797

# City of Britton Statement of Revenues, Expenditures and Changes in Fund Balances–Modified Cash Basis–Governmental Funds Year Ended December 31, 2017

	General Fund	Liquor, Lodging and Dining Gross Receipts Tax Fund	Revolving Loan Fund	Library Fines Fund	Cemetery Perpetual Care Fund	Library Foundation Fund	Total Governmental Funds
360 Miscellaneous revenue							
<ul><li>361 Investment earnings</li><li>362 Rentals</li><li>363 Special assessments</li><li>367 Contributions and donations from</li></ul>	8,997 14,476 3,211	198 - -	3,391	- -	250	1,026	13,862 14,476 3,211
368 Liquor operating agreement income 369 Other	68,071 9,681	-	- - -	6,356	- - -	- -	6,356 68,071 9,681
Total miscellaneous revenue	104,436	198	3,391	6,356	250	1,026	115,657
Total revenues	1,524,073	35,078	3,391	6,356	250	1,026	1,570,174
Expenditures 410 General government 411 Legislative 412 Executive 414 Financial administration 419 Other	16,662 3,606 208,321 33,343	- - -	- - - -	- - -	- - - -	- - - -	16,662 3,606 208,321 33,343
Total general government	261,932						261,932
420 Public safety 421 Police 422 Fire 423 Protective inspection	195,985 42,793 3,621						195,985 42,793 3,621
Total public safety	242,399						242,399
<ul> <li>430 Public works</li> <li>431 Highways and streets</li> <li>432 Sanitation</li> <li>435 Airport</li> <li>437 Cemeteries</li> <li>439 Transit</li> </ul>	245,225 209,537 12,799 17,826 1,329	- - - -	- - - - -	- - - -	- - - - -	- - - - -	245,225 209,537 12,799 17,826 1,329
Total public works	486,716						486,716

# City of Britton Statement of Revenues, Expenditures and Changes in Fund Balances–Modified Cash Basis–Governmental Funds Year Ended December 31, 2017

	General Fund	Liquor, Lodging and Dining Gross Receipts Tax Fund	Revolving Loan Fund	Library Fines Fund	Cemetery Perpetual Care Fund	Library Foundation Fund	Total Governmental Funds
440 Health and welfare 441 Health	6,946	-	-	-	-	_	6,946
Total health and welfare	6,946						6,946
450 Culture and recreation 451 Recreation 452 Parks 455 Libraries	131,613 33,268 140,416	- - -	- - -	5,989	- - -	- - -	131,613 33,268 146,405
Total culture and recreation	305,297			5,989			311,286
<ul> <li>460 Conservation and development</li> <li>465 Economic development and</li> <li>assistance (industrial development)</li> <li>Total conservation and development</li> <li>485 Capital outlay</li> </ul>	<u> </u>	46,178	10,000				74,397 74,397 604,205
490 Miscellaneous 492 Other	7,789					621	8,410
Total miscellaneous	7,789					621	8,410
Total expenditures	1,933,503	46,178	10,000	5,989		621	1,996,291
Other Financing Sources 391 Other	2,123						2,123
Total other financing sources	2,123						2,123
Net Change in Fund Balance	(407,307)	(11,100)	(6,609)	367	250	405	(423,994)
Fund Balance - Beginning	1,895,027	46,345	609,935	6,300	54,557	63,510	2,675,674
Fund Balance - Ending	\$ 1,487,720	\$ 35,245	\$ 603,326	\$ 6,667	\$ 54,807	\$ 63,915	\$ 2,251,680

	Enterprise Funds					
	Water Fund	Sewer Fund	Totals			
Assets						
Current Assets Cash and cash equivalents	\$ 531,085	\$ 346,817	\$ 877,902			
Total current assets	531,085	346,817	877,902			
Noncurrent Assets 107.1 Restricted cash and cash equivalents	<u>-</u>	420,978	420,978			
Total noncurrent assets		420,978	420,978			
	\$ 531,085	\$ 767,795	\$ 1,298,880			
Net Position 253.20 Restricted net position for: 253.21 Revenue bond debt service 253.26 Equipment repair and/or replacement 253.90 Unrestricted Total net position	\$ <u>-</u> 531,085 531,085	\$ 258,706 162,272 346,817 767,795	\$ 258,706 162,272 877,902 1,298,880			
	\$ 531,085	\$ 767,795	\$ 1,298,880			

City of Britton Statement of Revenues, Expenses and Changes in Fund Net Position–Modified Cash Basis–Proprietary Funds Year Ended December 31, 2017

	Enterprise Funds					
	Water Fund	Sewer Fund	Totals			
Operating Revenue Charges for goods and services 369 Miscellaneous	\$ 300,018 2,562	\$ 372,667	\$ 672,685 2,562			
Total operating revenue	302,580	372,667	675,247			
Operating Expenses 410 Personal services 420 Other current expense 426.2 Materials 430 Capital assets	34,733 193,569 7,217 293,480	31,177 12,706 3,841 3,138	65,910 206,275 11,058 296,618			
Total operating expenses	528,999	50,862	579,861			
Operating Income (Loss)	(226,419)	321,805	95,386			
Nonoperating Revenue (Expense) 334 Capital grants 361 Investment earnings 429 Proceeds from Ioan 441 Debt service principal 470 Interest expense and fiscal charges	101,076 3,095	9,879 90,108 (643,277) (131,147)	101,076 12,974 90,108 (643,277) (131,147)			
Total nonoperating revenue (expense)	104,171	(674,437)	(570,266)			
Net Change in Fund Balance	(122,248)	(352,632)	(474,880)			
Net Position - Beginning	653,333	1,120,427	1,773,760			
Net Position - Ending	\$ 531,085	\$ 767,795	\$ 1,298,880			

	Water Fund	Sewer Fund	Totals
Cash Flows from Operating Activities Receipts from customers Receipts from interfund services provided Payments to suppliers Payments to employees	\$ 297,666 4,914 (200,786) (34,733)	\$ 372,667 (16,547) (31,177)	\$ 670,333 4,914 (217,333) (65,910)
Net Cash from Operating Activities	67,061	324,943	392,004
Cash Flows from (used for) Capital and Related Financing Activities Proceeds from capital debt Capital grants Purchase of capital assets Principal paid on capital debt Interest paid on capital debt	101,076 (293,480)	90,108 (3,138) (643,277) (131,147)	90,108 101,076 (296,618) (643,277) (131,147)
Net Cash used for Capital and Related Financing Activities	(192,404)	(687,454)	(879,858)
Cash Flows from Investing Activities Interest earnings	3,095	9,879	12,974
Net Cash from Investing Activities	3,095	9,879	12,974
Net Change in Cash and Cash Equivalents	(122,248)	(352,632)	(474,880)
Cash and Cash Equivalents - Beginning	653,333	1,120,427	1,773,760
Cash and Cash Equivalents - Ending	\$ 531,085	\$ 767,795	\$ 1,298,880
Cash and Cash Equivalents Consist of: Cash and cash equivalents Restricted deposits	\$ 531,085  \$ 531,085	\$ 346,817 420,978 \$ 767,795	\$ 877,902 420,978 \$ 1,298,880
Reconciliation of Operating Income (Loss) to Net Cash from			<u> </u>
Operating Activities Operating income (loss) Adjustments to reconcile operating income (loss) to net cash from operating activities:	\$ (226,419)	\$ 321,805	\$ 95,386
Purchase of capital assets	293,480	3,138	296,618
Net Cash from Operating Activities	\$ 67,061	\$ 324,943	\$ 392,004

# Note 1 - Summary of Significant Accounting Policies

As discussed further in Note 1.C, the financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

# A. Financial Reporting Entity

The reporting entity of the City of Britton (the City) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments and offices that make up the legal entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the City's financial statements to be misleading or incomplete.

The reporting entity is comprised of the primary government, City of Britton, and one component unit, The Housing and Redevelopment Commission.

The Housing and Redevelopment Commission of the City of Britton (commission) is a component unit of the City of Britton. The five members of the Commission are appointed by the Mayor with the approval of the governing body for five-year, staggered terms. The Commission elects its own chairperson and recruits and employs its own management personnel and other workers. The governing board, though, retains the statutory authority to approve or deny or otherwise modify the commission's plans to construct a housing unit, or to issue debt, which gives the governing board the ability to impose its will on the commission. Due to the financial statements of this entity being excluded from the City's financial statements, the opinion of the auditor's report has been modified.

The City's activities are presented using a modified cash basis of accounting while the component unit uses generally accepted accounting principles (GAAP). Based on the variance in the basis of accounting, the City has elected to present only the primary government activities. The component unit's financial statements are available upon request from The Housing and Redevelopment Commission of the City of Britton.

## **B.** Basis of Presentation

## **Government-Wide Financial Statements**

The statement of net position and statement of activities display information about the City as a whole. They include all funds of the City. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

## **Fund Financial Statements**

Fund financial statements of the City are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or it meets the following criteria:

- 1. Total assets, liabilities, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- 2. Total assets, liabilities, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 5% of the corresponding total for all governmental and enterprise funds combined, or
- 3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year or because of public interest in the fund's operations.

The funds of the City of Britton are described below:

# **Governmental Funds**

General Fund – The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

- Liquor, Lodging and Dining Gross Receipts Tax Fund To account for an additional one percent sales tax on the gross receipts of lodging, alcoholic beverages, prepared food and admissions which tax shall be used for the purpose of land acquisition, architectural fees, constructions costs, payments for civic center, auditorium or athletic facilities buildings including the promotion of advertising of the city (SDCL 10-52A-2). This is a major fund.
- Revolving Loan Fund To account for resources loaned to businesses to be repaid over a period of time and resources used to collateralize business loans. This is a major fund.
- Library Fines Fund To account for library related fines, similar charges, and donations to be used for library purposes. This is a major fund.

Permanent Funds – Permanent funds are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs, that is for the benefit of the City's and its citizenry.

- Cemetery Perpetual Care Fund To account for the payments received for perpetual care of cemeteries which is permanently set aside and for which only the income from the trust fund investments is used for the care and maintenance of the cemetery. (SDCL 9-32-18) This is a major fund.
- Library Foundation Fund To account for the library endowment placed with the South Dakota Community Foundation and related investment earnings established by the library board. This is a major fund.

# **Proprietary Funds**

Enterprise Funds – Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

The City reports the following enterprise funds:

- Water Fund Financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities. (SDCL 9-47-1) This is a major fund.
- Sewer Fund Financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities. (SDCL 9-48-2) This is a major fund.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

## **Measurement Focus**

In the government-wide statement of net position and statement of activities, both governmental and businesstype activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is applied within the limitations of the modified cash basis of accounting.

## **Basis of Accounting**

The financial statements are presented in accordance with a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involved modifications to the cash basis of accounting to report in the statement of net position or balance sheet cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such report balances include investments in certificates of deposit (those with maturities more than 90 days (three months) from date of acquisition) acquired with cash accounts at cost and interfund advances and borrowings arising from the use of a pooled cash account.

The modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected, and other accrued revenue and receivables) and certain liabilities and their related expense or expenditures (such as accounts payable and expenses for goods and services received but not yet paid, and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows of resources that do not arise from a cash transaction or event that would be reported in GAAP basis financial statements (such as donated assets) are not reported in this modified cash basis presentation, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

# **D.** Deposits and Investments

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares or similar investments in external investment pools are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months and/or those types of investment authorized by South Dakota Codified Laws (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

# E. Interfund Eliminations and Reclassifications

# **Government-Wide Financial Statements**

In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified, as follows:

- The City did not have any interfund receivables and payables which required elimination as of December 31, 2017.
- The City did not have internal service fund activity which required elimination as of December 31, 2017.

# F. Capital Assets

Under the modified cash basis of accounting, capital assets are expensed when the cash transaction occurs.

# G. Long-Term Liabilities

Under the modified cash basis of accounting, cash proceeds from long-term debt issuances are recorded as a receipt, while payments to creditors to reduce long-term debts are recorded as a cost of the program which benefits from the financing. Allocations are made where appropriate. Interest costs are not allocated, but are reported as a separate program cost category.

Long-term debts arising from cash transactions of governmental funds are not reported as liabilities in the fund financial statements. Instead, the debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures. Under the modified cash basis, the accounting for long-term debts of proprietary funds is the same in the fund financial statements as it is in the government-wide financial statements.

# H. Program Revenues

In the government-wide statement of activities, reported program revenues derive directly from the program itself or from parties other than the City's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

- 1. Charges for Services These arise from charges to customers, applicants or others who purchase, use or directly benefit from the goods, services or privileges provided or are otherwise directly affected by the services.
- 2. Program-Specific Operating Grants and Contributions These arise from mandatory and voluntary nonexchange transactions with other governments, organizations or individuals that are restricted for use in a particular program.
- 3. Program-Specific Capital Grants and Contributions These arise from mandatory and voluntary nonexchange transactions with other governments, organizations or individuals that are restricted for the acquisition of capital assets for use in a particular program.

# I. Proprietary Funds Revenue and Expense Classifications

In the proprietary fund's statement of revenues, expenses and changes in fund net position, revenues and expenses are classified in a manner consistent with how they are classified in the statement of cash flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

## J. Cash and Cash Equivalents

The City pools the cash resources of its funds for cash management purposes. The Water Fund and Sewer Fund essentially have access to the entire amount of their cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered to be cash and cash equivalents.

## K. Equity Classifications

## **Government-Wide Statements**

Equity is classified as net position and is comprised of three components, invested in capital assets, net of related debt; restricted net position; and unrestricted net position. Because capital assets are not reported by the City under the modified cash basis of accounting, only the following components are displayed:

- Restricted Net Position Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 2. Unrestricted Net Position All other net position that do not meet the definition of "restricted."

## **Fund Financial Statements**

Governmental fund equity is classified as fund balance, and may distinguish between nonspendable, restricted, committed, assigned and unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements.

# L. Application of Net Position and Fund Balance

The City uses restricted/committed amounts first when both restricted and unrestricted net position is available unless there are legal documents/contracts that prohibit doing this, such as grant agreements requiring dollar for dollar spending. Additionally, the government would first use committed, then assigned, and lastly unassigned amounts of unrestricted net position when expenditures are made.

## M. Fund Balance Classification Policies and Procedures

The following classifications describe the relative strength of the spending constraints:

- Nonspendable Fund Balance Amounts that are not in nonspendable form (such as inventory) or are required to be maintained intact.
- Restricted Fund Balance Amounts constrained to specific purposes by their providers (such as grantors, bond holders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed Fund Balance Amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e., City Council). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest level action to remove or change the constraint. The City Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance.
- Assigned Fund Balance Amounts the City intends to use for a specific purpose. Intent can be expressed by the City Council or by an official or body to which the City Council delegates the authority. An assigned fund balance is established by City Council through adoption of a resolution designating a fund balance is intended for a specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).
- Unassigned Fund Balance Amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The City does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund	Revenue Source
Liquor, Lodging, and Dining Gross Receipts Tax Fund	Sales taxes
Revolving Loan Fund	Interest
Library Fines Fund	Donations

## N. Rounding

Computer generated rounding variances exist in the basic financial statements and supplementary information. The variances result from values being entered with cents rather than as whole numbers.

# Note 2 - Deposits and Investments

The City follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

# Deposits

The City's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits.

Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100% of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by Federal Home Loan Banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Custodial Credit Risk – Deposits – The risk that, in the event of a depository failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2017, the City maintained their deposits in in-state financial institutions which were properly collateralized in accordance with SDCL 4-6A-3.

The actual bank balances at December 31, 2017 are as follows:

	Bank Balance
Insured (FDIC/NCUA)	\$ 421,657
Uninsured, collateral jointly held by State's/City's agent in the name of the State and the pledging financial institution	3,138,374
	\$ 3,560,031
The City's carrying amount of deposits at December 31, 2017 is as follows:	
Cash and cash equivalents Investments	\$ 1,890,020 1,660,540
	\$ 3,550,560

## Investments

In general, SDCL 4-5-6 permits City funds to be invested in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly including, without limitation, United States treasury bills, notes, bonds and other obligations issued or directly or indirectly guaranteed by the United States government, or otherwise directly or indirectly backed by the full faith and credit of the United States government; provided that, for other than permanent, trust, retirement, building and depreciation reserve funds, such securities shall either mature within eighteen months from the date of purchase or be redeemable at the option of the holder within eighteen months from the date of purchase; or (b) repurchase agreements fully collateralized by securities described in (a) and meeting the requirements of § 4-5-9, if the repurchase agreements are entered into only with those primary reporting dealers that report to the Federal Reserve Bank of New York and with the one hundred largest United States commercial banks, as measured by domestic deposits; or (c) in shares of an open-end, no-load fund administered by an investment company registered under the Federal Investment Company Act of 1940 whose shares are registered under the Federal Securities Act of 1933 and whose only investments are in securities described in (a) and repurchase agreements described in (b).

Interest Rate Risk – The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of December 31, 2017, all of the City's investments consist of certificates of deposit which have maturities of less than one year.

Credit Risk – State law limits eligible investments for the Municipality, as discussed above. The City has no further investment policy that would further limit its investment choices.

Assignment of Investment Income - State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The City's policy is to credit all income from investments to the fund making the investment, except for interest generated by the Cemetery Perpetual Care Fund, which must be credited to the General Fund, and used only for maintenance of the municipal cemetery, as required by SDCL 9-32-18.

# Note 3 - Property Taxes

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The City is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the City.

# Note 4 - Water Supply Contract

The City entered into a 40 year agreement with B.D.M. Rural Water Systems, Inc. to provide water to the City. A monthly minimum in the amount of \$3,419 is paid by the City to B.D.M. Rural Water Systems, Inc. along with a charge of \$4.00 per thousand gallons of water consumed. The monthly service charge represents a contribution by the City to aid B.D.M. Rural Water Systems, Inc. in the construction of the facilities necessary to provide water to the City. The City will not acquire ownership of any of these water facilities through these payments. Payments are made from the City's Water Fund.

The following are the minimum payments on this agreement:

Year Ending June 30,	Amount
2018	\$ 41,033
2019	41,033
2020	41,033
2021	41,033
2022	41,033
2023-2027	205,166
2028-2032	205,166
2033-2037	205,166
2038-2040	123,099

# Note 5 - Retirement Plan

All employees working more than 20 hours per week during the year participate in the South Dakota Retirement System (SDRS), a cost-sharing, multiple employer defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in South Dakota Codified Law 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <a href="http://sdrs.sd.gov/publications.aspx">http://sdrs.sd.gov/publications.aspx</a> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

# **Benefits Provided**

SDRS has three different classes of employees, Class A, Class B public safety and Class B judicial. Class A retirement benefits are determined as 1.7% prior to 2008 and 1.55% thereafter of the employee's final 3-year average compensation times the employee's years of service. Employees with 3 years of service are eligible to retire at age 55. Class B public safety benefits are determined as 2.4% for service prior to 2008 and 2.0% thereafter of employee final average compensation. Class B judicial benefits are determined as 3.733% for service prior to 2008 and 3.333% thereafter of employee final average compensation. All Class B employees with 3 years of service are eligible to retire at age 45. Employees are eligible for service-related disability benefits regardless of length of service. Three years of service is required for nonservice-related disability eligibility. Disability benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. Death benefits are a percent of the employee's final average salary.

The annual increase in the amount of the SDRS benefits payable on each July 1st is indexed to the consumer price index (CPI) based on SDRS funded status:

- If the SDRS market value funded ratio is 100% or more 3.1% COLA
- If the SDRS market value funded ratio is 80.0% to 99.9%, indexed with the CPI
  - o 90.0% to 99.9% funded 2.1% minimum and 2.8% maximum COLA
    - o 80.0% to 90.0% funded 2.1% minimum and 2.4% maximum COLA
- If the SDRS market value funded ratio is less than 80% 2.1% COLA

The 2017 legislation modified the COLA, effective for the July 1, 2018 increase:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
   The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the member's accumulated contributions are annually increased by the cost-of-living adjustment.

# Contributions

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statue to contribute the following percentages of their salary to the plan; Class A members, 6% of salary; Class B Judicial Members, 9% of salary; and Class B Public Safety Member, 8% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. State statute also requires the employer to make an additional contribution in the amount of 6.2% for any compensation exceeding the maximum taxable amount for social security for general employees only. The City's share of contributions made to the SDRS for the years ended December 31, 2017, 2016 and 2015 were \$18,392, \$18,511, and \$17,746, respectively, equal to the required contributions each year.

## Pension Liability (Asset)

At June 30, 2017, SDRS is 100.1% funded and, accordingly, has a net pension asset. The proportionate share of the components of the net pension asset of the South Dakota Retirement System for the City as of the measurement period ending June 30, 2017 and reported by the City of Britton as of December 31, 2017 are as follows:

Proportionate share of pension liability		1,798,195
Less proportionate share of net position restricted for pension benefits		1,799,598
Proportionate share of net pension liability (asset)	\$	(1,403)

At December 31, 2017, the City reported a liability (asset) of (\$1,403) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2017, and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the City's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2017, the City's proportion was 0.01546%, which is a decrease of 0.00066% from its proportion measured as of June 30, 2016 of 0.01612%. The City's proportionate share net pension liability is not reported in financial statements shown under the modified cash basis of accounting.

## **Actuarial Assumptions**

The total pension liability (asset) in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation2.25%Salary increasesGraded by years of service, from 6.50% at entry to 3.00%Investment rate of return6.50% net of plan investment expense

Mortality rates were based on 97% of the RP-2014 Mortality Table, projected generationally with Scale MP-2016, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, projected generationally with Scale MP-2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2017 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	58.0%	4.8%
Fixed Income	30.0%	1.8%
Real Estate	10.0%	4.6%
Cash	2.0%	0.7%
	100.0%	

# **Discount Rate**

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

## Sensitivity of Liability (Asset) to Changes in the Discount Rate

The following presents the City's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	Current					
	1% Decrease Disc		Discount Rate 1% In		% Increase	
City's proportionate share of						
the net pension liability (asset)	\$	256,880	\$	(1,403)	\$	(211,728)

# **Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

# Note 6 - Significant Contingencies - Litigation

At December 31, 2017, the City was not involved in any litigation that would be material to the financial statements.

# Note 7 - Restricted Net Position

The following table shows the net position restricted for other purposes as shown on the statement of net position:

Fund	Restricted By	 Amount
Revolving Loan Fund	Contractual	\$ 603,326
Library Foundation Fund	Contractual	63,915
Sewer Fund	Contractual	420,978
Cemetery Perpetual Care Fund	State Law	54,807
Library Fines Fund	State Law	6,667
Liquor, Lodging, and Dining Gross Receipts Tax Fund	State Law	35,245

# Note 8 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2017, the City managed its risks as follows:

# **Employee Health Insurance**

The City purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

## **Liability Insurance**

The City joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The City's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the City. The City pays an annual premium, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The City pays an annual premium to the pool to provide coverage generally for general liability, official's liability, automobile liability, law enforcement liability, and physical damage, property and, boiler and machinery. The City purchases airport bodily injury and property damage liability insurance and surety bond coverage from a commercial insurance carrier.

The agreement with the SDPAA provides that the above coverages will be provided to various limits depending on the area of liability coverage. Member premiums are used by the pool for payment of claims and to pay for reinsurance for claims in excess of \$250,000 for property coverage and \$500,000 for liability coverage to the upper limit. A portion of the member premiums are also allocated to a cumulative reserve fund. The City would be eligible to receive a refund for a percentage of the amount allocated to the cumulative reserve fund on the following basis:

First Full Year	50%
Second Full Year	60%
Third Full Year	70%
Fourth Full Year	80%
Fifth Full Year	90%
Sixth Full Year and Thereafter	100%

As of December 31, 2017, the City has vested balance in the cumulative reserve fund of \$28,628.

The agreement with the South Dakota Public Assurance Alliance provides for various coverage limits. The City carries various deductibles for different types of coverage. The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

# Worker's Compensation

The City joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The City's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The City pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

## **Unemployment Benefits**

The City provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

# Note 9 - Pledged Assets

As of December 31, 2017, the City has pledged three certificates of deposit totaling \$195,000 from the Revolving Loan Fund as business loan guarantees to lenders. The value of certificates of deposit pledged range from \$30,000 to \$100,000 on loans totaling \$681,616 for three separate businesses. The City has the risk of loss in the event of default on the loan by the borrower(s).

# Note 10 - Commitments

During 2016, the City approved resolutions authorizing a water system improvement project. The total estimated cost of the project is \$4,796,000. The project is to be financed by a \$2,783,000 loan from United States Department of Agriculture – Rural Development, federal grants of \$425,000, state grants of \$1,444,000, and local funds of \$144,000. Expenditures to date on this project as of December 31, 2017 are \$457,552.

# Note 11 - Subsequent Events

Subsequent to year end, the City approved a resolution authorizing a storm sewer improvement project to be completed in 2018. The total estimated cost of the project is approximately \$1,055,000. The City is currently in the process of securing financing for the project.

Subsequent to year end, the City entered into an agreement to purchase a new building to serve as the City's offices. The cost of the building totaled \$678,709.



Supplementary Information December 31, 2017 City of Britton

Pension Plan	Fiscal Year Ending	City's Percentage of the Net Pension Liability (Asset)	City's Proportionate Share of the Net Pension Liability (Asset) (a)	City's Covered Payroll (b)	City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
SDRS SDRS	6/30/2017 6/30/2016	0.0155% 0.0161%	\$ (1,403) 54,427	\$ 311,500 201,502	-0.5% 18.1%	100.1% 96.89%
SDRS	6/30/2015	0.0161%	54,437 (67,718)	301,503 291,494	23.2%	104.1%
Pension Plan	Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Covered Payroll (d)	Contributions as a Percentage of Covered Payroll (b/d)
SDRS SDRS SDRS	12/31/2017 12/31/2016 12/31/2015	\$ 18,392 18,511 17,746	\$ 18,392 18,511 17,746	\$ - - -	\$ 306,533 308,517 295,767	6.0% 6.0% 6.0%

\*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10year trend is compiled, the City will present information for those years for which information is available.

# City of Britton Schedule of Changes in Notes and Bonds Payable Year Ended December 31, 2017

Governmental activities	Notes and Bonds Payable 1/1/17	Add New Debt	Less Debt Retired	Notes and Bonds Payable 12/31/17
Enterprise Notes and Bonds Payable Sewer revenue bonds - 2002 Sewer revenue bonds - 2012 Sewer revenue bonds - 2013 Rural Development #1 Rural Development #2	\$ 141,492 812,595 1,832,837 200,151 1,268,554	\$ - 90,108	(15,606) (175,878) (428,979) (3,164) (19,650)	\$ 125,886 636,717 1,493,966 196,987 1,248,904
*	\$ 4,255,629	\$ 90,108	\$ (643,277)	\$ 3,702,460

	Dudaatad	Budgeted Amounts Actual		Variance with Final Budget
				Positive
	Original	Final	Amounts	(Negative)
Revenues				
310 Taxes	<b>•</b> • • • • • • • • • • • • • • • • • •	<b>* * * *</b>	¢ 450 500	¢ (52.0)
311 General property taxes	\$ 460,477	\$ 460,477	\$ 459,738	\$ (739)
313 General sales and use taxes	650,000	650,000	680,205	30,205
315 Amusement	36	36	36	-
319 Penalties and interest on				
delinquent taxes		-	1,601	1,601
Total taxes	1,110,513	1,110,513	1,141,580	31,067
	1 000	1 000		
320 Licenses and permits	1,000	1,000	752	(248)
330 Intergovernmetal revenue				
331 Federal grants	-	463,500	34,970	(428,530)
334 State grants	7,000	7,000	11,515	4,515
335 State shared revenue	1,000	7,000	11,010	1,010
335.01 Bank franshise tax	2,000	2,000	2,965	965
335.02 Motor vehicle commerical prorate	4,600	4,600	4,656	56
335.03 Liquor tax reversion	7,500	7,500	7,704	204
335.04 Motor vehicle licenses (5%)	20,000	20,000	22,791	2,791
335.08 Local government highway and	20,000	20,000	22,791	2,791
bridge fund	45,000	45,000	41,546	(3,454)
338 County shared revenue	ч,,000	ч3,000	1,540	(5,757)
338.01 County road tax (25%)	2,750	2,750	1,753	(997)
338.02 County road and bridge	2,750	2,750	1,755	(997)
tax (25%)			11,608	11,608
tax (2576)			11,000	11,000
Total intergovernmental revenue	88,850	552,350	139,508	(412,842)
-		i		····· · · · · · · · · · · · · · · · ·
340 Charges for good and services				
341 General government	1,000	1,000	955	(45)
344 Sanitation	83,232	83,232	97,003	13,771
345 Health	-	-	77	77
346 Culture and recreation	27,000	27,000	39,032	12,032
348 Cemetery	500	500	730	230
Total charges for goods and services	111,732	111,732	137,797	26,065
360 Miscellaneous revenue				
361 Investment earnings	2,500	2,500	8,997	6,497
362 Rentals	11,150	11,150	14,476	3,326
363 Special assessments	3,208	3,208	3,211	3
368 Liquor operating agreement income	65,000	65,000	68,071	3,071
369 Other	6,600	6,600	9,681	3,081
Total miscellaneous revenue	88,458	88,458	104,436	15,978
Total revenues	1,400,553	1,864,053	1,524,073	(339,980)
1 otal revenues	1,700,333	1,004,033	1,524,075	(339,900)

# City of Britton Budgetary Comparison Schedule–General Fund Year Ended December 31, 2017

				Variance with Final Budget
	Budgeted A Original	Amounts Final	Actual	Positive (Nagativa)
	Original	Final	Amounts	(Negative)
Expenditures				
410 General government				
411 Legislative	17,856	17,856	16,662	1,194
411.5 Contingency	71,000	71,000		
Amount transferred	-	(21,000)	-	50,000
412 Executive	3,768	3,768	3,606	162
413 Elections	100	100	-	100
414 Financial administration	219,655	223,155	216,191	6,964
419 Other	34,530	36,030	35,884	146
Total general government	346,909	330,909	272,343	58,566
420 Public safety				
421 Police	164,000	164,000	195,985	(31,985)
422 Fire	41,600	41,600	42,793	(1,193)
423 Protective inspection	4,568	4,568	3,621	947
*	·	1,500	i	
Total public safety	210,168	210,168	242,399	(32,231)
430 Public works				
431 Highways and streets	471,091	637,612	448,509	189,103
432 Sanitation	107,872	212,089	209,537	2,552
435 Airport	23,639	487,139	340,318	146,821
437 Cemetery	25,666	31,666	29,726	1,940
439 Transit	1,860	1,860	1,329	531
Total public works	630,128	1,370,366	1,029,419	340,947
440 Health and welfare				
441 Health	20,043	20,043	6,946	13,097
Total health and welfare	20,043	20,043	6,946	13,097
450 Culture and recreation				
450 Culture and recreation 451 Recreation	142,646	142,646	142,289	357
451 Recreation 452 Parks	39,611	55,611	56,308	(697)
455 Library	156,280	156,280	157,791	(1,511)
Total culture and recreation	338,537	354,537	356,388	· · · · · ·
Total culture and recreation	556,557	554,557	550,588	(1,851)
460 Conservation and development				
465 Economic development	16,000	20,000	18,219	1,781
Total conservation and development	16,000	20,000	18,219	1,781
490 Miscellaneous:				
499 Liquor operating agreements			7,789	(7,789)
Total miscellaneous	<u> </u>	<u> </u>	7,789	(7,789)
Total expenditures	1,561,785	2,306,023	1,933,503	372,520
rour expenditures	1,001,700	2,500,025	1,755,505	572,520

# City of Britton Budgetary Comparison Schedule–General Fund Year Ended December 31, 2017

	Budgeted		Actual	Variance with Final Budget Positive		
	Original	Final	Amounts	(Negative)		
Other Financing Sources 391 Other			2,123	2,123		
Total other financing sources			2,123	2,123		
Net Change in Fund Balance	(161,232)	(441,970)	(407,307)	34,663		
Fund Balance - Beginning	1,895,027	1,895,027	1,895,027			
Fund Balance - Ending	\$ 1,733,795	\$ 1,453,057	\$ 1,487,720	\$ 34,663		

Revenues	Budgeted Amounts Original Final				Actual Amounts (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
310 Taxes								
313 General sales and use taxes	\$	37,500	\$	37,500	\$	34,880	\$	(2,620)
Total taxes		37,500		37,500		34,880		(2,620)
360 Miscellaneous revenue								
361 Investment earnings		100		100		198		98
Total miscellaneous revenue		100		100		198		98
Total revenues		37,600		37,600		35,078		(2,522)
Expenditures 460 Conservation and development: 465 Economic development and								
assistance (industrial development)		39,600		49,600		46,178		3,422
Total expenditures		39,600		49,600		46,178		3,422
Net Change in Fund Balance		(2,000)		(12,000)		(11,100)		900
Fund Balance - Beginning		46,345		46,345		46,345		-
Fund Balance - Ending	\$	44,345	\$	34,345	\$	35,245	\$	900

# City of Britton Budgetary Comparison Schedule–Revolving Loan Fund Year Ended December 31, 2017

	Budgeted Amounts				Actual Amounts (Budgetary		Variance with Final Budget Positive	
_	Original		Final		Basis)		(Negative)	
Revenues 360 Miscellaneous revenue 361 Investment earnings	\$	1,500	\$	1,500	\$	3,391	\$	1,891
Total revenues		1,500		1,500		3,391		1,891
Expenditures 460 Conservation and development: 465 Economic development and assistance (industrial development)		10,000		10,000		10,000		
Total expenditures		10,000		10,000		10,000		-
Net Change in Fund Balance		(8,500)		(8,500)		(6,609)		1,891
Fund Balance - Beginning		609,935		609,935		609,935		
Fund Balance - Ending	\$	601,435	\$	601,435	\$	603,326	\$	1,891

# City of Britton Budgetary Comparison Schedule–Library Fines Fund Year Ended December 31, 2017

		Budgeted Amounts Original Final				Actual Amounts (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
Revenues 360 Miscellaneous revenue 367 Contributions and donations from private sources	\$	1,000	\$	1,000	\$	6,356	\$	5,356	
Expenditures 455 Libraries		25,000		25,000		5,989		19,011	
Net Change in Fund Balance		(24,000)		(24,000)		367		24,367	
Fund Balance - Beginning		6,300		6,300		6,300			
Fund Balance - Ending	\$	(17,700)	\$	(17,700)	\$	6,667	\$	24,367	

# Note 1 - Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. At the first regular Board meeting in September of each year or within ten days thereafter, the City Commission introduces the annual appropriation ordinance for the ensuing fiscal year.
- 2. After adoption by the City Commission, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in Number 4.
- 3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5% of the total municipal budget and may be transferred by resolution of the City Commission to any other budget category that is deemed insufficient during the year.
- 4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 5. Unexpended appropriations lapse at year end unless encumbered by resolution of the City Commission.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, special revenue funds and capital projects funds.

The City did not encumber any amounts at December 31, 2017.

- 6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions.
- 7. Budgets for the General Fund and Special Revenue Funds are adopted on a basis consistent with a modified cash basis of accounting.

# Note 2 - Modified Cash Basis/Budgetary Accounting Basis Differences

The financial statements prepared on the modified cash basis of accounting present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new fire truck would be reported as a capital outlay expenditure on the governmental funds statement of revenues, expenditures and changes in fund balances; however, in the budgetary comparison schedule, the purchase of a fire truck would be reported as an expenditure of the Public Safety/Fire Department function of government, along with all other current Fire Department related expenditures.

# Note 3 - Pension Schedules

There are no factors that affect trends in the amounts reported, such as change of benefit terms and assumptions. With only three years reported in the RSI, there is no additional information to include in notes. Details, if necessary, can be obtained from the SDRS audited financial statements.



**CPAs & BUSINESS ADVISORS** 

# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The City Council City of Britton Britton, South Dakota

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund of the City of Britton (the City) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated July 3, 2018. In our report, we issued an adverse opinion on the aggregate discretely presented component unit because the statements did not include the City's legally separate component unit. The statements were prepared on the modified cash basis of accounting, a basis of accounting other than accounting principles generally accepted in the United States of America.

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses and significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings as 2017-A and 2017-B to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **City of Britton's Responses to Findings**

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, as required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Ede Bailly LLP

Aberdeen, South Dakota July 3, 2018

#### Section II – Findings Related to the Financial Statements

#### 2017-A Lack of Segregation of Duties

#### **Material Weakness**

*Criteria:* A good system of internal controls contemplates an adequate segregation of duties so that no one individual handles a transaction from its inception to its completion.

*Condition:* City of Britton has a limited number of office personnel and, accordingly, does not have adequate internal accounting controls in revenue, expenditures, and payroll functions because of a lack of segregation of duties.

Cause: The City has an insufficient number of staff to adequately separate duties.

*Effect:* This condition increases the risk of fraud or errors that might occur in the financial reporting process and not be detected.

*Recommendation:* Although it is recognized that number of office staff may not be large enough to permit adequate segregation of duties in all respects, it is important that management and those charged with governance be aware of this condition. We recommend that the City Council exercise adequate oversight of the accounting function.

Views of Responsible Officials: Management agrees with the finding.

## **2017-B Material Adjusting Journal Entries**

#### **Material Weakness**

*Criteria:* A system of internal accounting control contemplates accurate recording and presentation of amounts and disclosures in the financial statements.

*Condition:* During the course of our engagement, we proposed material audit adjustments to the City's recorded account balances, which if not recorded, would have resulted in a material misstatement of the City's financial statements.

*Cause:* The City does not have an adequate internal accounting control system to identify all relevant and material adjustments necessary to ensure that financial statements are in accordance with generally accepted accounting principles.

*Effect:* The lack of internal accounting control could result in the City's interim financial information being materially misstated.

*Recommendation:* We recommend training specific to governmental accounting principles so that staff is able to ensure financial statements are materially correct. In addition, a thorough review of the transactions and balances in each fund should take place prior to the beginning of the audit to ensure that generally accepted accounting principles have been followed for each fund type, especially for transaction types infrequent in occurrence.

Views of Responsible Officials: Management agrees with the finding.

# **Findings Relating to the Financial Statements**

# 2016-A - Lack of Segregation of Duties

Initial Fiscal Year Finding Occurred: 2011

*Finding Summary*: The City of Britton has a limited number of office personnel and, accordingly, does not have adequate internal accounting controls in revenue, expenditures, and payroll functions because of a lack of segregation of duties.

*Status*: Not corrected. This situation has remained unchanged from the prior fiscal year within these accounting functions.

# Finding 2016-B – Material Adjusting Journal Entries

## Initial Fiscal Year Finding Occurred: 2011

*Finding Summary*: During the course of our engagement, we proposed material audit adjustments to the City's recorded account balances which, if not recorded, would have resulted in a material misstatement of the City's financial statements.

Status: Not corrected. The auditors proposed material audit adjustments to the City's recorded account balances.