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Financial Statements  
December 31, 2021  
City of Britton



City of Britton  
Municipal Officials (unaudited)  
December 31, 2021

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Mayor ..... Clyde Fredrickson

Governing Board ..... Brian Beck, President  
Shane Storley, Vice-President  
Cristy Davidson  
Lindsey Kimber  
Norman Mack  
Austin Saker

Finance Officer ..... Marie Marlow

Attorney ..... Justin Scott

City of Britton  
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December 31, 2021

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CPAs & BUSINESS ADVISORS

## Independent Auditor's Report

To the City Council  
City of Britton, South Dakota

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the modified cash basis financial statements of the governmental activities, the business-type activities, and each major fund of the City of Britton (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying modified cash basis financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Britton as of December 31, 2021, and the respective changes in financial position – modified cash basis, and, where applicable, cash flows - modified cash basis thereof for the year then ended in conformity with the basis of accounting described in Note 1 to the financial statements.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Britton, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Emphasis of Matter - Basis of Accounting*

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1 to the financial statements; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Britton's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Britton's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The schedules of employer's share of net pension liability (asset) and employer's contribution, budgetary comparison schedules, schedule of changes in notes and bonds payable and capital leases, and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the schedules of employer's share of net pension liability (asset) and employer's contribution, budgetary comparison schedules, schedule of changes in notes and bonds payable and capital leases, and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The listing of municipal officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the listing of municipal officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 7, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Aberdeen, South Dakota  
September 7, 2022

City of Britton  
Statement of Net Position—Modified Cash Basis  
December 31, 2021

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 756,937	\$ 514,500	\$ 1,271,437
Investments	80,000	-	80,000
Restricted assets:			
Cash and cash equivalents	11,465	259,879	271,344
Investments	206,483	-	206,483
	<u>\$ 1,054,885</u>	<u>\$ 774,379</u>	<u>\$ 1,829,264</u>
<b>Net Position</b>			
Restricted for:	\$ -	\$ 412,319	\$ 412,319
Debt service purposes			
Cemetery perpetual care			
Expendable	7,339	-	7,339
Nonexpendable	50,000	-	50,000
Library foundation			
Expendable	4,126	-	4,126
Nonexpendable	61,290	-	61,290
Library fines fund	63,419	-	63,419
Revolving loan fund	185,599	-	185,599
Promoting the City	40,618	-	40,618
Unrestricted	642,494	362,060	1,004,554
	<u>\$ 1,054,885</u>	<u>\$ 774,379</u>	<u>\$ 1,829,264</u>

City of Britton

Statement of Activities—Modified Cash Basis  
Year Ended December 31, 2021

Net Revenue (Expense) and Changes in Net Position	Primary Government			Program Revenues			Primary Government		
	Governmental	Business-Type Activities	Total	Capital Contributions	Grants and Contributions	Operating Grants and Contributions	Charges for Services	Expenses	Functions/Programs
									Governmental activities:
									General government
									Public safety
									Public works
									1,210,876
									Health and welfare
									10,242
									Culture and recreation
									475,844
									Conservation and development
									178,566
									Debt service
									61,508
									Miscellaneous
									3,482
									Total governmental activities
									2,669,163
									Business-type activities:
									Water
									452,042
									Sewer
									1,608,388
									Total business-type activities
									2,060,430
									Total primary government
									\$ 4,729,593
									General Revenues
									Taxes:
									Property taxes
									827,569
									Sales taxes
									13,202
									State shared investment earnings
									5,115
									Debt issued
									Miscellaneous
									114,724
									Lease proceeds
									194,928
									Total general revenues
									1,666,772
									Change in Net Position
									(240,065)
									Net Position - Beginning
									1,294,950
									Net Position - Ending
									\$ 1,054,885
									Expenses
									511,234
									827,569
									Property taxes
									827,569
									Sales taxes
									13,202
									State shared investment earnings
									5,115
									Debt issued
									Miscellaneous
									114,724
									Lease proceeds
									194,928
									Total general revenues
									1,666,772
									Change in Net Position
									(240,065)
									Net Position - Beginning
									1,294,950
									Net Position - Ending
									\$ 1,054,885

See Notes to Financial Statements

City of Britton  
 Balance Sheet—Modified Cash Basis—Governmental Funds  
 December 31, 2021

	General Fund	Liquor, Lodging and Dining Gross Receipts Tax Fund	Revolving Loan Fund	Library Fines Fund	Cemetery Perpetual Care Fund	Library Foundation Fund	Total Governmental Funds
<b>Assets</b>							
Cash and cash equivalents	\$ 562,494	\$ 40,618	\$ 138,599	\$ 15,226	\$ -	\$ -	\$ 756,937
Restricted cash and cash equivalents	-	-	-	-	7,339	4,126	11,465
Investments	80,000	-	-	-	-	-	80,000
Restricted investments	-	-	47,000	48,193	50,000	61,290	206,483
<b>Fund Balances</b>							
263 Nonspendable for:							
Perpetual care cemetery	\$ -	\$ -	\$ -	\$ -	\$ 50,000	\$ -	\$ 50,000
Library foundation	-	-	-	-	-	61,290	61,290
264 Restricted for:							
Perpetual care	-	-	-	-	7,339	-	7,339
Promoting the City	-	40,618	-	-	-	-	40,618
Library purposes	-	-	-	63,419	-	4,126	67,545
Economic development	-	-	185,599	-	-	-	185,599
266 Assigned for:							
Subsequent year budget	425,000	-	-	-	-	-	425,000
Capital outlay accumulations	70,745	-	-	-	-	-	70,745
Event center improvements	55,251	-	-	-	-	-	55,251
267 Unassigned	91,498	-	-	-	-	-	91,498
	<u>\$ 642,494</u>	<u>\$ 40,618</u>	<u>\$ 185,599</u>	<u>\$ 63,419</u>	<u>\$ 57,339</u>	<u>\$ 65,416</u>	<u>\$ 1,054,885</u>

See Notes to Financial Statements



City of Britton  
 Statement of Revenues, Expenditures and Changes in Fund Balances—Modified Cash Basis—Governmental Funds  
 Year Ended December 31, 2021

	General Fund	Liquor, Lodging and Dining Gross Receipts Tax Fund	Revolving Loan Fund	Library Fines Fund	Cemetery Perpetual Care Fund	Library Foundation Fund	Total Governmental Funds
310 Taxes							
311 General property taxes	\$ 508,063	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 508,063
313 General sales and use taxes	791,399	36,170	-	-	-	-	827,569
319 Penalties and interest on delinquent taxes	3,171	-	-	-	-	-	3,171
Total taxes	1,302,633	36,170	-	-	-	-	1,338,803
320 Licenses and permits	2,645	-	-	-	-	-	2,645
330 Intergovernmental revenue							
331 Federal grants	311,840	-	-	-	-	-	311,840
334 State grants	6,353	-	-	-	-	-	6,353
335 State shared revenue	4,158	-	-	-	-	-	4,158
335.01 Bank franchise tax	4,158	-	-	-	-	-	4,158
335.02 Motor vehicle commercial prorate	5,724	-	-	-	-	-	5,724
335.03 Liquor tax reversion	9,044	-	-	-	-	-	9,044
335.04 Motor vehicle licenses (5%)	23,404	-	-	-	-	-	23,404
335.08 Local government highway and bridge fund	47,226	-	-	-	-	-	47,226
338 County shared revenue	1,375	-	-	-	-	-	1,375
338.01 County road tax (25%)	1,375	-	-	-	-	-	1,375
338.02 County road and bridge tax (25%)	14,725	-	-	-	-	-	14,725
Total intergovernmental revenue	423,849	-	-	-	-	-	423,849
340 Charges for goods and services							
341 General government	742	-	-	-	-	-	742
344 Sanitation	136,776	-	-	-	-	-	136,776
346 Culture and recreation	54,627	-	-	-	-	-	54,627
348 Cemetery	18,110	-	-	-	-	-	18,110
Total charges for good and services	210,255	-	-	-	-	-	210,255

See Notes to Financial Statements

City of Britton

Statement of Revenues, Expenditures and Changes in Fund Balances—Modified Cash Basis—Governmental Funds  
Year Ended December 31, 2021

	General Fund	Revolving Loan Fund	Library Fines Fund	Cemetery Perpetual Care Fund	Library Foundation Fund	Total Governmental Funds
360 Miscellaneous revenue	528	17	1,186	184	1,662	5,115
361 Investment earnings						40,161
362 Rentals	40,161					3,092
363 Special assessments	3,092					
367 Contributions and donations from private sources	-		16,634			16,634
368 Liquor operating agreement income	78,892					78,892
369 Other	9,582					9,582
Total miscellaneous revenue	132,255	17	17,820	184	1,662	153,476
Total revenues	2,071,637	36,187	17,820	184	1,662	2,129,028
Expenditures						
410 General government	21,298					21,298
411 Legislative	4,441					4,441
412 Executive	4,441					4,441
414 Financial administration	306,869					306,869
419 Other	94,798					94,798
Total general government	427,406					427,406
420 Public safety	210,032					210,032
421 Police	29,278					29,278
422 Fire	239,310					239,310
Total public safety	239,310					239,310
430 Public works	47,446					47,446
430 Public safety administration	47,446					374,147
431 Highways and streets	374,147					127,471
432 Sanitation	127,471					26,731
435 Airport	26,731					62,686
437 Cemeteries	62,686					638,481
Total public works	638,481					638,481

See Notes to Financial Statements

City of Britton  
Statement of Revenues, Expenditures and Changes in Fund Balances—Modified Cash Basis—Governmental Funds  
Year Ended December 31, 2021

	General Fund	Tax Fund	Revolving Loan Fund	Library Fines Fund	Cemetery Perpetual Care Fund	Library Foundation Fund	Total Governmental Funds
440 Health and welfare	10,242	-	-	-	-	-	10,242
441 Health	10,242	-	-	-	-	-	10,242
Total health and welfare	10,242	-	-	-	-	-	10,242
450 Culture and recreation	138,698	-	-	-	-	-	138,698
451 Recreation	138,698	-	-	-	-	-	138,698
452 Parks	88,668	-	-	-	-	-	88,668
455 Libraries	132,229	-	-	6,391	-	-	138,620
456 Auditorium	36,578	-	-	-	-	-	36,578
Total culture and recreation	396,173	-	-	6,391	-	-	402,564
460 Conservation and development	-	-	-	-	-	-	-
465 Economic development and assistance (industrial development)	56,147	23,429	98,990	-	-	-	178,566
Total conservation and development	56,147	23,429	98,990	-	-	-	178,566
470 Debt service	61,508	-	-	-	-	-	61,508
485 Capital outlay	707,604	-	-	-	-	-	707,604
490 Miscellaneous	-	-	-	-	-	-	-
492 Other	-	-	-	-	-	-	-
Total miscellaneous	-	-	-	-	-	-	-
Total expenditures	2,536,871	23,429	98,990	6,391	-	3,482	2,669,163
Other Financing Sources	105,142	-	-	-	-	-	105,142
391.03 Sale of municipal property	194,928	-	-	-	-	-	194,928
391.02 Lease proceeds	300,070	-	-	-	-	-	300,070
Total other financing sources	300,070	-	-	-	-	-	300,070
Net Change in Fund Balance	(165,164)	12,758	(97,452)	11,429	184	(1,820)	(240,065)
Fund Balance - Beginning	807,658	27,860	283,051	51,990	57,155	67,236	1,294,950
Fund Balance - Ending	\$ 642,494	\$ 40,618	\$ 185,599	\$ 63,419	\$ 57,339	\$ 65,416	\$ 1,054,885

See Notes to Financial Statements

City of Britton  
Statement of Net Position—Modified Cash Basis—Proprietary Funds  
December 31, 2021

	Enterprise Funds		
	Water Fund	Sewer Fund	Totals
Assets			
Current Assets			
Cash and cash equivalents	\$ 514,500	\$ -	\$ 514,500
Total current assets	514,500	-	514,500
Noncurrent Assets			
107.1 Restricted cash and cash equivalents	15,894	243,985	259,879
Total noncurrent assets	15,894	243,985	259,879
	\$ 530,394	\$ 243,985	\$ 774,379
Net Position			
253.20 Restricted net position for:			
253.21 Revenue bond debt service	\$ 15,894	\$ 396,425	\$ 412,319
253.90 Unrestricted	514,500	(152,440)	362,060
Total net position	530,394	243,985	774,379
	\$ 530,394	\$ 243,985	\$ 774,379

City of Britton  
Statement of Revenues, Expenses and Changes in Fund Net Position—Modified Cash Basis—Proprietary Funds  
Year Ended December 31, 2021

	Enterprise Funds		
	Water Fund	Sewer Fund	Totals
Operating Revenue			
Charges for goods and services	\$ 290,141	\$ 373,253	\$ 663,394
369 Miscellaneous	3,200	1,000	4,200
Total operating revenue	<u>293,341</u>	<u>374,253</u>	<u>667,594</u>
Operating Expenses			
410 Personal services	36,519	41,283	77,802
420 Other current expense	264,121	97,973	362,094
426.2 Materials	30,311	13,433	43,744
430 Capital assets	21,899	1,205,861	1,227,760
Total operating expenses	<u>352,850</u>	<u>1,358,550</u>	<u>1,711,400</u>
Operating Loss	<u>(59,509)</u>	<u>(984,297)</u>	<u>(1,043,806)</u>
Nonoperating Revenue (Expense)			
330 Operating grants	-	113,823	113,823
361 Investment earnings	236	262	498
391.20 Long-term debt issued	-	826,275	826,275
441 Debt service principal	(53,538)	(148,902)	(202,440)
470 Interest expense and fiscal charges	(45,654)	(100,936)	(146,590)
Total nonoperating revenue (expense)	<u>(98,956)</u>	<u>690,522</u>	<u>591,566</u>
Net Change in Net Position	<u>(158,465)</u>	<u>(293,775)</u>	<u>(452,240)</u>
Net Position - Beginning	688,859	537,760	1,226,619
Net Position - Ending	<u>\$ 530,394</u>	<u>\$ 243,985</u>	<u>\$ 774,379</u>



City of Britton  
Statement of Cash Flows—Modified Cash Basis—Proprietary Funds  
Year Ended December 31, 2021

	Water Fund	Sewer Fund	Totals
Cash Flows from (used for) Operating Activities			
Receipts from customers	\$ 293,341	\$ 374,253	\$ 667,594
Payments to suppliers	(294,432)	(111,406)	(405,838)
Payments to employees	(36,519)	(41,283)	(77,802)
Net Cash from (used for) Operating Activities	(37,610)	221,564	183,954
Cash Flows from (used for) Capital and Related Financing Activities			
Proceeds from capital debt	-	826,275	826,275
Operating grants	-	113,823	113,823
Purchase of capital assets	(21,899)	(1,205,861)	(1,227,760)
Principal paid on capital debt	(53,538)	(148,902)	(202,440)
Interest paid on capital debt	(45,654)	(100,936)	(146,590)
Net Cash used for Capital and Related Financing Activities	(121,091)	(515,601)	(636,692)
Cash Flows from Investing Activities			
Interest earnings	236	262	498
Net Cash from Investing Activities	236	262	498
Net Change in Cash and Cash Equivalents	(158,465)	(293,775)	(452,240)
Cash and Cash Equivalents - Beginning	688,859	537,760	1,226,619
Cash and Cash Equivalents - Ending	\$ 530,394	\$ 243,985	\$ 774,379
Cash and Cash Equivalents Consist of:			
Cash and cash equivalents	\$ 514,500	-	\$ 514,500
Restricted cash and cash equivalents	15,894	243,985	259,879
Reconciliation of Operating Loss to Net Cash from Operating Activities			
Operating loss	\$ (59,509)	\$ (984,297)	\$ (1,043,806)
Adjustments to reconcile operating loss to net cash from (used for) operating activities:			
Purchase of capital assets	21,899	1,205,861	1,227,760
Net Cash from (used for) Operating Activities	\$ (37,610)	\$ 221,564	\$ 183,954

See Notes to Financial Statements

**Note 1 - Summary of Significant Accounting Policies**

As discussed further in Note 1.C., the financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

**A. Financial Reporting Entity**

The reporting entity of the City of Britton (the City) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the City's financial statements to be misleading or incomplete.

The reporting entity is comprised of the primary government, the City of Britton.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The City is financially accountable if its governing board appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the City (primary government). The City may also be financially accountable for another organization if that organization is fiscally dependent on the City. Based upon the application of these criteria, the City does not have any component units.

**B. Basis of Presentation**

**Government-Wide Financial Statements**

The statement of net position and statement of activities display information about the City as a whole. They include all funds of the City. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed, in whole or in part, by fees charged to external parties for goods or services.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### **Fund Financial Statements**

Fund financial statements of the City are organized into funds, each of which is considered a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or the fund meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type; and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5% of the corresponding total for all governmental and enterprise funds combined; or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year-to-year or because of public interest in the fund's operations.

The funds of the City of Britton are described below:

### **Governmental Funds**

**General Fund** – The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

**Special Revenue Funds** – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, other governments, or for major capital projects) that are legally restricted to expenditures for specified purposes.

- **Liquor, Lodging and Dining Gross Receipts Tax Fund** – To account for an additional one percent sales tax on the gross receipts of lodging, alcoholic beverages, prepared food, and admissions which tax shall be used for the purpose of land acquisition, architectural fees, construction costs, payments for civic center, auditorium or athletic facilities buildings including the promotion of advertising of the City (SDCL 10-52A-2). This is a major fund.
- **Revolving Loan Fund** – To account for resources loaned to businesses to be repaid over a period of time and resources used to collateralize business loans. This is a major fund.
- **Library Fines Fund** – To account for library-related fines, similar charges, and donations to be used for library purposes. This is a major fund.

Permanent Funds – Permanent funds are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City’s programs, that is, for the benefit of the City and its citizenry.

- Cemetery Perpetual Care Fund – To account for the payments received for perpetual care of cemeteries which is permanently set aside and for which only the income from the trust fund investments is used for the care and maintenance of the cemetery. (SDCL 9-32-18) This is a major fund.
- Library Foundation Fund – To account for the library endowment placed with the South Dakota Community Foundation and related investment earnings established by the library board. This is a major fund.

### **Proprietary Funds**

Enterprise Funds – Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The City reports the following enterprise funds:

- Water Fund – Financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities. (SDCL 9-47-1) This is a major fund.
- Sewer Fund – Financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities. (SDCL 9-48-2) This is a major fund.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the City’s enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services and administrative expenses including capital assets specific to the systems that deliver the service. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### **C. Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

**Measurement Focus**

In the government-wide statement of net position and statement of activities, both governmental and business-type activities are presented using the “economic resources” measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is applied within the limitations of the modified cash basis of accounting.

**Basis of Accounting**

The financial statements are presented in accordance with the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves modifications to the cash basis of accounting to report in the statement of net position or balance sheet cash transactions or events that provide a benefit, or result in an obligation, that covers a period greater than the period in which the cash transaction or event occurred. Such report balances include investments in certificates of deposit (those with maturities more than 90 days (three months) from date of acquisition) acquired with cash accounts at cost and interfund advances and borrowings arising from the use of a pooled cash account.

The modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected, and other accrued revenue and receivables) and certain liabilities and their related expense or expenditures (such as accounts payable and expenses for goods and services received but not yet paid, and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows of resources that do not arise from a cash transaction or event that would be reported in GAAP basis financial statements (such as donated assets) are not reported in this modified cash basis presentation, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

**D. Deposits and Investments**

For the purpose of financial reporting, “cash and cash equivalents” includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares or similar investments in external investment pools are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months and/or those types of investment authorized by South Dakota Codified Laws (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.



**E. Interfund Eliminations and Reclassifications**

**Government-Wide Financial Statements**

In the process of aggregating data for the government-wide financial statements, amounts reported as interfund activity and balances in the fund financial statements will be eliminated or reclassified.

- The City did not have any interfund receivables and payables which required elimination as of December 31, 2021.
- The City did not have internal service fund activity which required elimination as of December 31, 2021.

**F. Capital Assets**

Under the modified cash basis of accounting, capital assets are expensed when the cash transaction occurs.

**G. Long-Term Liabilities**

Under the modified cash basis of accounting, cash proceeds from long-term debt issuances are recorded as a receipt, while payments to creditors to reduce long-term debts are recorded as a cost of the program which benefits from the financing. Allocations are made where appropriate. Interest costs are not allocated but are reported as a separate program cost category.

Long-term debts arising from cash transactions of governmental funds are not reported as liabilities in the fund financial statements. Instead, the debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures. Under the modified cash basis, the accounting for long-term debts of proprietary funds is the same in the fund financial statements as it is in the government-wide financial statements.

**H. Program Revenues**

In the government-wide statement of activities, reported program revenues derive directly from the program itself or from parties other than the City's taxpayers or citizenry as a whole. Program revenues are classified into three categories, as follows:

1. Charges for Services – These arise from charges to customers, applicants or others who purchase, use or directly benefit from the goods, services or privileges provided or are, otherwise, directly affected by the services.
2. Program-Specific Operating Grants and Contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations or individuals that are restricted for use in a particular program.
3. Program-Specific Capital Grants and Contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations or individuals that are restricted for the acquisition of capital assets for use in a particular program.

**I. Proprietary Funds Revenue and Expense Classifications**

In the proprietary funds' statement of revenues, expenses and changes in fund net position, revenues and expenses are classified in a manner consistent with how they are classified in the statement of cash flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

**J. Cash and Cash Equivalents**

The City pools the cash resources of its funds for cash management purposes. The Water Fund and Sewer Fund essentially have access to the entire amount of their cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered cash and cash equivalents.

**K. Equity Classifications**

**Government-Wide Statements**

Equity is classified as net position and is comprised of three components: invested in capital assets, net of related debt; restricted net position; and unrestricted net position. Because capital assets are not reported by the City under the modified cash basis of accounting, only the following components are displayed:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted Net Position – All other net position that do not meet the definition of “restricted.”

**Fund Financial Statements**

Governmental fund equity is classified as fund balance, and may distinguish between nonspendable, restricted, committed, assigned, and unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements.

**L. Application of Net Position and Fund Balance**

The City uses restricted amounts first when both restricted and unrestricted net position/fund balance is available unless there are legal documents/contracts that prohibit doing this, such as grant agreements requiring dollar-for-dollar spending. Additionally, the City would first use committed, then assigned, and, lastly, unassigned amounts of unrestricted fund balance when expenditures are made.

**M. Fund Balance Classification Policies and Procedures**

The following classifications describe the relative strength of the spending constraints:

- Nonspendable Fund Balance – Amounts that are not in spendable form (such as inventory) or are required to be maintained intact.
- Restricted Fund Balance – Amounts constrained to specific purposes by their providers (such as grantors, bond holders, donors, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed Fund Balance – Amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e., City Council). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest-level action to remove or change the constraint. The City Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance.
- Assigned Fund Balance – Amounts the City intends to use for a specific purpose. Intent can be expressed by the City Council or by an official or body to which the City Council delegates the authority. An assigned fund balance is established by City Council through adoption of a resolution designating a fund balance is intended for a specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).
- Unassigned Fund Balance – Amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The City does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund	Revenue Source
Liquor, Lodging, and Dining Gross Receipts Tax Fund Revolving Loan Fund Library Fines Fund	Sales taxes Interest Donations

**Note 2 - Deposits and Investments**

The City follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

**Deposits**

The City's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1, and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain, at all times, segregated from their other assets, eligible collateral having a value equal to at least 100% of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by Federal Home Loan Banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA," or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

City of Britton  
Notes to Financial Statements  
December 31, 2021

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Custodial Credit Risk - Deposits – The risk that, in the event of a depository failure, the City’s deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2021, the City’s deposits in financial institutions were exposed to custodial credit risk as follows:

Depository Name	2021 Percent Under- Collateralized	At-Risk Amount
First Savings Bank	6.82%	\$ 103,098

The actual bank balances at December 31, 2021, are as follows:

Insured (FDIC/NCUA)	Bank Balance
Uninsured, collateral jointly held by State's/City's agent in the name of the State and the pledging financial institution	\$ 297,230
	1,577,754
	<u>\$ 1,874,984</u>

The City’s carrying amount of deposits at December 31, 2021, is as follows:

Cash and cash equivalents	\$ 1,542,781
Investments	<u>286,483</u>
	<u>\$ 1,829,264</u>

**Investments**

In general, SDCL 4-5-6 permits City funds to be invested in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly including, without limitation, United States treasury bills, notes, bonds, and other obligations issued or directly or indirectly guaranteed by the United States government, or otherwise directly or indirectly backed by the full faith and credit of the United States government; provided that, for other than permanent, trust, retirement, building, and depreciation reserve funds, such securities shall either mature within eighteen months from the date of purchase or be redeemable at the option of the holder within eighteen months from the date of purchase; or (b) repurchase agreements fully collateralized by securities described in (a) and meeting the requirements of § 4-5-9, if the repurchase agreements are entered into only with those primary reporting dealers that report to the Federal Reserve Bank of New York and with the one hundred largest United States commercial banks, as measured by domestic deposits; or (c) in shares of an open-end, no-load fund administered by an investment company registered under the Federal Investment Company Act of 1940 whose shares are registered under the Federal Securities Act of 1933 and whose only investments are in securities described in (a) and repurchase agreements described in (b).

**Interest Rate Risk** – The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of December 31, 2021, all of the City’s investments consist of certificates of deposit which have maturities of less than one year.

**Credit Risk** – State law limits eligible investments for the municipality, as discussed above. The City has no further investment policy that would further limit its investment choices.

**Assignment of Investment Income** – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The City’s policy is to credit all income from investments to the fund making the investment, except for interest generated by the Cemetery Perpetual Care Fund, which must be credited to the General Fund, and used only for maintenance of the municipal cemetery, as required by SDCL 9-32-18. The City credits the interest income into the Cemetery Perpetual Care Fund and transfers the earnings to the General Fund at time that the earnings will be spent.

**Note 3 - Property Taxes**

Property taxes are levied on or before October 1 of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The City is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the City.

**Note 4 - Water Supply Contract**

The City entered into a 40-year agreement with B.D.M. Rural Water Systems, Inc., to provide water to the City. A monthly minimum payment in the amount of \$3,419 is paid by the City to B.D.M. Rural Water Systems, Inc., along with a charge of \$4.00 per thousand gallons of water consumed. The monthly service charge represents a contribution by the City to aid B.D.M. Rural Water Systems, Inc., in the construction of the facilities necessary to provide water to the City. The City will not acquire ownership of any of these water facilities through these payments. Payments are made from the City’s Water Fund.

The following are the minimum payments on this agreement:

Year Ending June 30,	Amount
2022	\$ 41,033
2023	41,033
2024	41,033
2025	41,033
2026	41,033
2027-2031	205,166
2032-2036	205,166
2037-2040	164,133



**Note 5 - Retirement Plan**

All employees working more than 20 hours per week during the year participate in the South Dakota Retirement System (SDRS), a cost-sharing, multiple-employer, hybrid defined benefit plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in South Dakota Codified Law 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <https://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

**Benefits Provided**

SDRS has three different classes of employees: Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members. Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85, or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 enacted the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater than or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
  - If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
    - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the member's accumulated contributions are annually increased by the cost-of-living adjustment.

**Contributions**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan: Class A members, 6% of salary; Class B judicial members, 9% of salary; and Class B public safety member, 8% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The City's share of contributions to the SDRS for the years ended December 31, 2021, 2020, and 2019, were \$27,937, \$25,443, and \$21,699, respectively, equal to the required contributions each year.

**Pension Liability (Asset)**

At June 30, 2021, SDRS is 105.52% funded and, accordingly, has a net pension asset. The proportionate share of the components of the net pension asset of the South Dakota Retirement System for the City as of the measurement period ending June 30, 2021, and reported by the City of Britton as of December 31, 2021, are as follows:

Proportionate share of pension liability	\$ 2,672,327
Less proportionate share of net position restricted for pension benefits	<u>2,819,918</u>
Proportionate share of net pension liability (asset)	<u><u>\$ (147,591)</u></u>

At December 31, 2021, the City disclosed a liability (asset) of (\$147,591) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2021, and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the City's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2021, the City's proportion was 0.019272%, which is an increase of 0.0009885% from its proportion measured as of June 30, 2020. The City's proportionate share net pension liability (asset) is not reported in financial statements shown under the modified cash basis of accounting.

**Actuarial Assumptions**

The total pension liability (asset) in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	Graded by years of service, from 6.50% at entry to 3.00% after 25 years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.25% and real returns of 4.25%
Future COLAS	2.25%

Mortality rates were based on 97% of the RP-2014 Mortality Table, adjusted to 2006 projected generationally with Scale MP-2016, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period of July 1, 2011 to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021, (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	58.0%	4.3%
Fixed Income	30.0%	1.6%
Real Estate	10.0%	4.6%
Cash	2.0%	0.9%
	100.0%	

**Discount Rate**

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

**Sensitivity of Liability (Asset) to Changes in the Discount Rate**

The following presents the City's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net pension liability (asset)	\$ 238,986	\$ (147,591)	\$ (461,401)

**Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

**Note 6 - Contingencies**

At December 31, 2021, the City was not involved in any litigation that would be material to the financial statements.

**Note 7 - Net Position**

The following table shows the net position restricted for other purposes as shown on the statement of net position:

Fund	Restricted By	Amount
Revolving Loan Fund	Contractual	\$ 185,599
Library Foundation Fund	Contractual	65,416
Water Fund	Contractual	15,894
Sewer Fund	Contractual	396,425
Cemetery Perpetual Care Fund	State Law	57,339
Library Fines Fund	State Law	63,419
Liquor, Lodging, and Dining Gross Receipts Tax Fun	State Law	40,618

The City has designated unrestricted net position in the Water and Sewer fund for equipment repair or replacement of \$117,434 and \$164,153, respectively.

**Note 8 - Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2021, the City managed its risks as follows:

**Employee Health Insurance**

The City purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

**Liability Insurance**

The City joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information, and to obtain lower costs for that coverage. The City's responsibility is to promptly report to, and cooperate with, the SDPAA to resolve any incident which could result in a claim being made by or against the City. The City pays a Members' Annual Operating Contribution to provide liability coverage detailed below under a claims-made policy, and the premiums are accrued based on the ultimate cost of the experience-to-date of the SDPAA member, based on their exposure or type of coverage. The City pays an annual premium to the pool to provide coverage for general liability, official's liability, automobile liability, law enforcement liability, physical damage, property and equipment, cyber liability, and enhanced crime. The City purchases airport bodily injury and property damage liability insurance and surety bond coverage from a commercial insurance carrier.

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The City carries various deductibles for the different types of coverage. The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

**Workers' Compensation**

The City joined the South Dakota Municipal League Workers' Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop and administer, on behalf of the member organizations, a program of workers' compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The City's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to, and cooperate with, the Fund to resolve any workers' compensation claims. The City pays an annual premium to provide workers' compensation coverage for its employees under a self-funded program, and the premiums are accrued based on the ultimate cost of the experience-to-date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

**Unemployment Benefits**

The City provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

**Note 9 - Pledged Assets**

As of December 31, 2021, the City has pledged two certificates of deposit totaling \$47,000 from the Revolving Loan Fund as business loan guarantees to lenders. The value of certificates of deposit pledged range from \$10,000 to \$37,000 on loans totaling \$323,285 for two businesses. The City has the risk of loss in the event of default on the loan by the borrowers.

**Note 10 - Interfund Transactions**

During 2021, the City had no interfund transactions.



**Note 11 - Commitments**

During 2018, the City approved a resolution authorizing a storm sewer improvement project. The total estimated cost of the project is approximately \$1,179,000. The City closed on a \$845,000 Bond Anticipation Note, Series 2021 on August 3, 2021 with First Savings Bank as an interim loan to be paid off with a USDA Rural Development Loan at the completion of the project expected in summer of 2022. Costs incurred in 2021 totaled \$1,126,957.

During 2020, the City approved a Britton Baseball Complex Improvement Project. The total estimated cost for the project is \$230,000. The project is scheduled to begin in 2022. The City was approved for a grant of \$100,000 in March 2021 from the Land & Water Conservation Fund for this project. The City has also committed ARPA Funds in the amount of \$114,170 for this project.

During 2021, the City approved a resolution authorizing a Wastewater Lift Station System, Sewer Improvements, and South Main Addition Project to begin in 2022. The total estimated cost of the project is \$1,537,000.

**Note 12 - Violations of Finance-Related Legal and Contractual Provisions**

The City is prohibited by statute from spending in excess of appropriated amounts at the department level. Within the General Fund, the general government department incurred expenditures in excess of approved appropriations by \$2,547 for the year ended December 31, 2021. The City plans to more closely monitor actual expenditures compared to appropriations to ensure no overspending of approved budget occurs in future years.



Supplementary Information  
December 31, 2021

City of Britton

**City of Britton**  
**Schedules of Employer's Share of Net Pension Liability (Asset) and Employer's Contribution**  
**Year Ended December 31, 2021**

Pension Plan	Fiscal Year Ending	City's Percentage of the Net Pension Liability (Asset)	City's Proportionate Share of the Net Pension Liability (Asset) (a)	City's Covered Payroll (b)	City's Proportionate Share of the Net Pension Liability (Asset) (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
SDRS	6/30/2021	0.0193%	\$ (147,591)	\$ 437,358	-33.7%	105.52%
SDRS	6/30/2020	0.0183%	(794)	398,103	-0.2%	100.04%
SDRS	6/30/2019	0.0156%	(1,652)	331,372	-0.5%	100.09%
SDRS	6/30/2018	0.0143%	(335)	298,200	-0.1%	100.02%
SDRS	6/30/2017	0.0155%	(1,403)	311,500	-0.5%	100.10%
SDRS	6/30/2016	0.0161%	54,437	301,503	18.1%	96.89%
SDRS	6/30/2015	0.0160%	(67,718)	291,494	-23.2%	104.10%

  

Pension Plan	Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Contributions as a Percentage of Covered Payroll (b/d)
SDRS	12/31/2021	\$ 27,937	\$ 27,937	-	6.0%
SDRS	12/31/2020	25,443	25,443	-	6.0%
SDRS	12/31/2019	21,699	21,699	-	6.0%
SDRS	12/31/2018	18,881	18,881	-	6.0%
SDRS	12/31/2017	18,392	18,392	-	6.0%
SDRS	12/31/2016	18,511	18,511	-	6.0%
SDRS	12/31/2015	17,746	17,746	-	6.0%

\*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

City of Britton  
Schedule of Changes in Notes and Bonds Payable and Capital Leases  
Year Ended December 31, 2021

Business Type Activities	Notes and Bonds Payable 1/1/21	Add New Debt	Less Debt Retired	Notes and Bonds Payable 12/31/21
<b>Enterprise Notes and Bonds Payable</b>				
Sewer revenue bonds - 2002	\$ 75,669	-	\$ (17,940)	\$ 57,729
Sewer revenue bonds - 2012	509,286	-	(45,080)	464,206
Sewer revenue bonds - 2013	1,324,011	-	(60,419)	1,263,592
Rural Development #1	186,959	-	(3,531)	183,428
Rural Development #2	1,186,609	-	(21,932)	1,164,677
Rural Development #5	2,459,410	-	(53,538)	2,405,872
First Savings Bank - Interim Financing	-	826,275	-	826,275
	<u>\$ 5,741,944</u>	<u>\$ 826,275</u>	<u>\$ (202,440)</u>	<u>\$ 6,365,779</u>
<b>Governmental Activities</b>				
Governmental Capital Leases Payable				
Printer/copier	\$ 4,675	-	\$ (1,610)	\$ 3,065
Caterpillar	-	194,928	(26,807)	168,121
Street sweeper	156,690	-	(25,352)	131,338
	<u>\$ 161,365</u>	<u>\$ 194,928</u>	<u>\$ (53,769)</u>	<u>\$ 302,524</u>

City of Britton  
Budgetary Comparison Schedule—General Fund  
Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
310 Taxes				
311 General property taxes	\$ 504,164	\$ 504,164	\$ 508,063	\$ 3,899
313 General sales and use taxes	750,000	750,000	791,399	41,399
315 Amusement	60	60	-	(60)
319 Penalties and interest on delinquent taxes	3,500	3,500	3,171	(329)
Total taxes	1,257,724	1,257,724	1,302,633	44,909
320 Licenses and permits	650	650	2,645	1,995
330 Intergovernmental revenue				
331 Federal grants	112,440	401,574	311,840	(89,734)
334 State grants	6,600	6,600	6,353	(247)
335 State shared revenue				
335.01 Bank franchise tax	3,400	3,400	4,158	758
335.02 Motor vehicle commerial prorata	4,800	4,800	5,724	924
335.03 Liquor tax reversion	8,000	8,000	9,044	1,044
335.04 Motor vehicle licenses (5%)	29,000	29,000	23,404	(5,596)
335.08 Local government highway and bridge fund	52,000	52,000	47,226	(4,774)
338 County shared revenue				
338.01 County road tax (25%)	1,375	1,375	1,375	-
338.02 County road and bridge tax (25%)	6,000	6,000	14,725	8,725
Total intergovernmental revenue	223,615	512,749	423,849	(88,900)
340 Charges for good and services				
341 General government	500	500	742	242
344 Sanitation	128,820	128,820	136,776	7,956
345 Health	70	70	-	(70)
346 Culture and recreation	48,500	48,500	54,627	6,127
348 Cemetery	1,000	1,000	18,110	17,110
Total charges for goods and services	178,890	178,890	210,255	31,365
360 Miscellaneous revenue				
361 Investment earnings	1,400	1,400	528	(872)
362 Rentals	31,697	31,697	40,161	8,464
363 Special assessments	1,122	1,122	3,092	1,970
368 Liquor operating agreement income	71,000	71,000	78,892	7,892
369 Other	12,320	12,320	9,582	(2,738)
Total miscellaneous revenue	117,539	117,539	132,255	14,716
Total revenues	1,778,418	2,067,552	2,071,637	4,085

City of Britton  
 Budgetary Comparison Schedule—General Fund  
 Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Expenditures</b>				
410 General government				
411 Legislative	23,815	23,828	21,298	2,530
411.5 Contingency	71,000	71,000	-	-
Amount transferred	-	(55,829)	-	15,171
412 Executive	4,844	4,844	4,441	403
413 Elections	100	100	-	100
414 Financial administration	290,126	290,126	307,635	(17,509)
419 Other	62,165	152,719	155,961	(3,242)
<b>Total general government</b>	<b>452,050</b>	<b>486,788</b>	<b>489,335</b>	<b>(2,547)</b>
420 Public safety				
421 Police	209,981	210,032	210,032	-
422 Fire	31,847	31,852	29,278	2,574
423 Protective inspection	1,500	1,500	-	1,500
<b>Total public safety</b>	<b>243,328</b>	<b>243,384</b>	<b>239,310</b>	<b>4,074</b>
430 Public works				
430 Public safety administration	59,013	59,013	47,446	11,567
431 Highways and streets	489,298	567,516	648,741	(81,225)
432 Sanitation	130,833	133,333	127,471	5,862
435 Airport	117,825	406,960	320,742	86,218
437 Cemetery	69,192	69,192	66,476	2,716
439 Transit	4,000	4,000	-	4,000
<b>Total public works</b>	<b>870,161</b>	<b>1,240,014</b>	<b>1,210,876</b>	<b>29,138</b>
440 Health and welfare				
441 Health	35,516	35,516	10,242	25,274
<b>Total health and welfare</b>	<b>35,516</b>	<b>35,516</b>	<b>10,242</b>	<b>25,274</b>
450 Culture and recreation				
451 Recreation	177,151	177,151	148,494	28,657
452 Parks	211,484	211,484	112,204	99,280
455 Library	169,244	169,244	155,363	13,881
456 Auditorium	103,127	103,127	53,392	49,735
<b>Total culture and recreation</b>	<b>661,006</b>	<b>661,006</b>	<b>469,453</b>	<b>191,553</b>
460 Conservation and development				
465 Economic development	31,300	58,440	56,147	2,293
<b>Total conservation and development</b>	<b>31,300</b>	<b>58,440</b>	<b>56,147</b>	<b>2,293</b>
470 Debt service				
61,508	61,508	61,508	61,508	-
<b>Total expenditures</b>	<b>2,354,869</b>	<b>2,786,656</b>	<b>2,536,871</b>	<b>249,785</b>



City of Britton  
 Budgetary Comparison Schedule--General Fund  
 Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Other Financing Sources				
391.02 Lease proceeds	-	-	194,928	194,928
391.03 Sale of municipal property	-	-	105,142	105,142
Total other financing sources	-	-	300,070	300,070
Net Change in Fund Balance	(576,451)	(719,104)	(165,164)	553,940
Fund Balance - Beginning	807,658	807,658	807,658	-
Fund Balance - Ending	\$ 231,207	\$ 88,554	\$ 642,494	\$ 553,940

City of Britton  
 Budgetary Comparison Schedule—Liquor, Lodging and Dining Gross Receipts Tax Fund  
 Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
310 Taxes				
313 General sales and use taxes	\$ 26,200	\$ 26,200	\$ 36,170	\$ 9,970
Total taxes	26,200	26,200	36,170	9,970
360 Miscellaneous revenue				
361 Investment earnings	-	-	17	17
Total miscellaneous revenue	-	-	17	17
Total revenues	26,200	26,200	36,187	9,987
Expenditures				
460 Conservation and development				
465 Economic development and assistance (industrial development)	26,200	26,200	23,429	2,771
Total expenditures	26,200	26,200	23,429	2,771
Net Change in Fund Balance	-	-	12,758	12,758
Fund Balance - Beginning	27,860	27,860	27,860	-
Fund Balance - Ending	\$ 27,860	\$ 27,860	\$ 40,618	\$ 12,758

City of Britton  
 Budgetary Comparison Schedule—Revolving Loan Fund  
 Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
360 Miscellaneous revenue	\$ 1,000	\$ 1,000	\$ 1,538	\$ 538
361 Investment earnings				
Total revenues	1,000	1,000	1,538	538
Expenditures				
460 Conservation and development				
465 Economic development and assistance (industrial development)	10,000	98,990	98,990	-
Total expenditures	10,000	98,990	98,990	-
Net Change in Fund Balance	(9,000)	(97,990)	(97,452)	538
Fund Balance - Beginning	283,051	283,051	283,051	-
Fund Balance - Ending	\$ 274,051	\$ 185,061	\$ 185,599	\$ 538

City of Britton  
 Budgetary Comparison Schedule—Library Fines Fund  
 Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
360 Miscellaneous revenue	\$ -	\$ -	\$ 1,186	1,186
361 Investment earnings				
367 Contributions and donations from private sources	6,500	6,500	16,634	10,134
Total revenues	6,500	6,500	17,820	11,320
Expenditures				
450 Culture and recreation				
455 Libraries	6,500	6,500	6,391	109
Net Change in Fund Balance	-	-	11,429	11,211
Fund Balance - Beginning	51,990	51,990	51,990	-
Fund Balance - Ending	\$ 51,990	\$ 51,990	\$ 63,419	\$ 11,211

### **Note 1 - Budgets and Budgetary Accounting**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. At the first regular City Council meeting in September of each year, or within ten days thereafter, the City Council introduces the annual appropriation ordinance for the ensuing fiscal year.
2. After adoption by the City Council, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in Number 4.
3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5% of the total municipal budget and may be transferred by resolution of the City Council to any other budget category that is deemed insufficient during the year.
4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
5. Unexpended appropriations lapse at year-end unless encumbered by resolution of the City Council.  
  
Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, special revenue funds and capital projects funds.  
  
The City did not encumber any amounts at December 31, 2021.
6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions.
7. Budgets for the General Fund and special revenue funds are adopted on a basis consistent with a modified cash basis of accounting.

### **Note 2 - Modified Cash Basis/Budgetary Accounting Basis Differences**

The financial statements prepared on the modified cash basis of accounting present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new fire truck would be reported as a capital outlay expenditure on the governmental funds statement of revenues, expenditures and changes in fund balances; however, in the budgetary comparison schedule, the purchase of a fire truck would be reported as an expenditure of the Public Safety/Fire Department function of government, along with all other current Fire Department-related expenditures.

### **Note 3 - Schedule of the Proportionate Share of the Net Pension Liability (Asset) and Pension Contributions**

#### **Changes of Benefit Provision**

The June 30, 2021 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2020 Actuarial Valuation. One change in actuarial assumptions and one plan provision change are reflected and described below.

#### **Changes of Benefit Provision**

Legislation enacted in 2021 reduced the minimum SDRS COLA from 0.5% to 0%. This change will impact the SDRS COLA only when inflation is very low or when a restricted maximum COLA of 0.5% is not affordable. The change had no impact on the current assets or liabilities of SDRS.

#### **Changes of Assumptions**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% (0.5% prior to 2021) and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2020 and the July 2021 SDRS COLA was limited to a restricted maximum of 1.41%. As of June 30, 2021, the FVFR assuming the COLA is equal to the baseline COLA assumption is greater than 100%. The July 2022 SDRS COLA will equal inflation, between 0% and 3.5%. For the June 30, 2020 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.41%. For this June 30, 2021 Actuarial Valuation, future COLAs are assumed to equal the baseline COLA assumption of 2.25%.

The change in the COLA assumption increased the Actuarial Accrued Liability by \$1,135 million, or 8.9% of the Actuarial Accrued Liability based on the 1.41% restricted maximum COLA.

Actuarial assumptions are reviewed in-depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

#### **Changes of Assumptions**

No changes in actuarial methods were made since the prior valuation.





CPAs & BUSINESS ADVISORS

## Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The City Council  
City of Britton  
Britton, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of the City of Britton (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City’s basic financial statements and have issued our report thereon dated September 7, 2022. The statements were prepared on the modified cash basis of accounting, a basis of accounting other than accounting principles generally accepted in the United States of America.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City’s internal control. Accordingly, we do not express an opinion on the effectiveness of the City’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as items 2021-001 and 2021-002 that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **City of Britton's Responses to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, as required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Aberdeen, South Dakota  
September 7, 2022



CPAs & BUSINESS ADVISORS

**Independent Auditor's Report on Compliance for Each Major Federal Program;  
Report on Internal Control Over Compliance Required by the Uniform Guidance**

To the Board of Directors  
City of Britton  
Britton, South Dakota

**Report on Compliance for Each Major Federal Program**

***Qualified and Unmodified Opinions***

We have audited City of Britton's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal program for the year ended December 31, 2021. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Qualified Opinion on Water and Waste Disposal Systems for Rural Communities***

In our opinion, except for the noncompliance described in the Basis for Qualified and Unmodified Opinions section of our report, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on Water and Waste Disposal Systems for Rural Communities for the year ended December 31, 2021.

***Unmodified Opinion on Each of the Other Major Federal Programs***

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended December 31, 2021.

***Basis for Qualified and Unmodified Opinions***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of *Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

*Matter(s) Giving Rise to Qualified Opinion on Water and Waste Disposal Systems for Rural Communities*

As described in the accompanying schedule of findings and questioned costs, the City did not comply with requirements regarding CFDA 10.760 Water and Waste Disposal Systems for Rural Communities as described in the finding number 2021-003 for Procurement, Suspension, and Debarment.

Compliance with such requirements is necessary, in our opinion, for the City to comply with the requirements applicable to that program.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.



We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

**Report on Internal Control over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness.

*A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2021-003 to be a material weakness.*

*A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.*

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

A handwritten signature in cursive script that reads "Eide Sully LLP".

Aberdeen, South Dakota  
September 7, 2022



City of Britton  
 Schedule of Expenditures of Federal Awards  
 Year Ended December 31, 2021

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass-through Entity Identifying Number	Federal Financial Assistance Listing/Federal CFDA Number	Expenditures
US Department of Transportation Direct Federal Funding			\$ 45,326
COVID-19 - Airport Improvement Program	N/A	20.106	
Airport Improvement Program	N/A	20.106	265,682
Total US Department of Transportation			<u>311,008</u>
US Department of Agriculture: Direct Federal Funding			
Water and Waste Disposal Systems for Rural Communities	N/A	10.760	<u>844,330</u>
Total US Department of Agriculture			<u>844,330</u>
US Department of Treasury Passed through the SD Bureau of Finance and Management			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	*	21.027	<u>113,823</u>
Total US Department of Treasury			<u>113,823</u>
Total Federal Financial Assistance			<u>\$ 1,269,161</u>

\* Pass-through identification number was not provided.

**Note A – Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of the City under programs of the federal government for the year ended December 31, 2021. The information is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City, it is not intended to, and does not, present the financial position, changes in net position, or cash flows of the City.

**Note B – Summary of Significant Accounting Policies**

Expenditures reported in the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No federal financial assistance has been provided to a subrecipient.

**Note C – Indirect Cost Rate**

The City does not draw for indirect administrative expenses and has not elected to use the 10% *de minimus* cost rate.

**Note D – Loan Programs**

Expenditures reported in this schedule consist of the beginning of the year outstanding loan balance plus advances made on the loan during the year. The outstanding balance at December 31, 2021, was \$826,275. The following is the calculation for number reported on the schedule for Program 10.760:

Beginning Interim Loan Balance:	\$	0
Interim Loan advances:		826,275
Plus expenses incurred but loan advances not received		<u>18,055</u>
Total Water and Waste Disposal Systems for Rural Communities:		\$844,330

City of Britton  
 Schedule of Findings and Questioned Costs  
 Year Ended December 31, 2021

**Section I – Summary of Auditor’s Results**

**FINANCIAL STATEMENTS**

Type of auditor's report issued	Unmodified
Internal control over financial reporting: Material weaknesses identified Significant deficiencies identified not considered to be material weaknesses	Yes None reported
Noncompliance material to financial statements noted?	No

**FEDERAL AWARDS**

Internal control over major programs: Material weaknesses identified? Significant deficiencies identified not considered to be material weaknesses	Yes None reported
Type of auditor's report issued on compliance for major programs: Water and Waste Disposal Systems for Rural Communities Airport Improvement Program	Qualified Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516?	Yes

**Identification of major programs:**

<u>Name of Federal Program</u>	<u>Federal Financial Assistance Listing/CFDA Number</u>
Water and Waste Disposal Systems for Rural Communities Airport Improvement Program	10.760 20.106
Dollar threshold used to distinguish between type A and type B programs:	\$ 750,000
Auditee qualified as low-risk auditee?	No

**Section II – Financial Statement Findings**

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**2021-001 Lack of Segregation of Duties**

**Material Weakness**

*Criteria:* A good system of internal controls contemplates an adequate segregation of duties so that no one individual handles a transaction from its inception to its completion.

*Condition:* The City has a limited number of office personnel and, accordingly, does not have adequate internal accounting controls in revenue, expenditures and payroll functions because of a lack of segregation of duties.

*Cause:* The City has an insufficient number of staff to adequately separate duties.

*Effect:* This condition increases the risk of fraud or errors that might occur in the financial reporting process and not be detected.

*Recommendation:* Although it is recognized that the number of office staff may not be large enough to permit adequate segregation of duties in all respects, it is important that management and those charged with governance be aware of this condition. We recommend that the City Council exercise adequate oversight of the accounting function.

*Views of Responsible Officials:* Management agrees with the finding.

**2021-002 Auditor Adjustments to Schedule of Expenditures of Federal Awards and Adjusting Journal Entries**

**Material Weakness**

*Criteria:* The City's internal control structure should be designed to provide for the preparation of the schedule of expenditures of federal awards, along with having an adequate system for recording and processing entries to the financial statements being audited in accordance with the modified cash basis of accounting.

*Condition:* The auditors proposed changed to the schedule of expenditures of federal awards prepared by the City for the year ended December 31, 2021. During the course of our engagement, we also proposed audit adjustments to the City's recorded account balances which, if not recorded, would have resulted in a misstatement of the City's financial statements.

*Cause:* The City does not have adequate staff trained to prepare the schedule of expenditures of federal awards. The City also does not have an adequate internal accounting control system to identify all relevant and material adjustments necessary to ensure that financial information is in accordance with the modified cash basis of accounting.

*Effect:* This condition may affect the City's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements and could result in the City's interim financial information being misstated.

*Recommendation:* This circumstance is not unusual in an organization of this size. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations. Also, a thorough review of the transactions in each fund should take place prior to the beginning of the audit to ensure that the modified cash basis of accounting has been followed for each fund type, especially for transaction types infrequent in occurrence. We recommend training specific to governmental accounting principles so that staff is able to ensure financial statements are materially correct.

*Views of Responsible Officials:* Management agrees with the finding.

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**Section III – Federal Award Findings and Questioned Costs**

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**2021-003 U.S. Department of Agriculture  
CFDA # 10.760 Award Year: 2018, 2018 Storm Sewer Drainage Improvements  
Water and Waste Disposal Systems for Rural Communities  
Procurement, Suspension and Debarment  
Material Weakness in Internal Control over Compliance and Material Noncompliance**

*Criteria:* Uniform Guidance and 2 CFR sections 200.318 through 200.326 set forth the procurement standards non-federal entities other than states must follow when operating federal programs and the procurement procedures required depending on the amount of the transaction.

*Condition:* In our testing of procurement, suspension, and debarment it was identified that there was no observable control documentation to directly indicate that a cost or price analysis was performed in connection with one covered transaction. Additionally, the City secured a contract through noncompetitive proposal without meeting one of the allowable circumstances as indicated in 2 CFR section 200.320.

*Cause:* Lack of oversight, awareness or understanding of all of the specific requirements under the Uniform Guidance and applicable CFR sections and controls were not adequately designed to ensure compliance with all of these requirements.

*Effect:* A lack of established controls increase the overall risk that employees are not aware of the specific requirements with contracting and awarding contracts to lower tier entities.

*Questioned Costs:* None reported.

*Context/Sampling:* All vendors, which totaled three, were selected for procurement testing.

*Repeat Finding from Prior Year(s):* No.

*Recommendation:* We recommend that management maintain adequate supporting documentation and records to document history and methods of procurement and the procedures performed to comply with these CFR sections.

*Views of Responsible Officials:* Management agrees with the finding.

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provider



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Management's Response to Auditor's Findings:  
Summary Schedule of Prior Audit Findings and  
Corrective Action Plan  
December 31, 2021

Prepared by Management of  
**City of Britton**

Summary Schedule of Prior Audit Findings

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***Finding 2020-001 Lack of Segregation of Duties***

Initial Fiscal Year Finding Occurred: 2011

Finding Summary: City of Britton has a limited number of office personnel and, accordingly, does not have adequate internal accounting controls in revenue, expenditures, and payroll functions because of a lack of segregation of duties.

Status: Ongoing

***Finding 2020-002 Auditor Preparation of Schedule of Expenditures of Federal Awards and Adjusting Journal Entries***

Initial Fiscal Year Finding Occurred: 2018

Finding Summary: Eide Bailly LLP prepared our schedule of expenditures of federal awards for the year ended December 31, 2020. During the course of the engagement, they also proposed audit adjustments to the City's recorded account balances which, if not recorded, would have resulted in a misstatement of the City's financial statements.

Status: Ongoing



Corrective Action Plan

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***Finding 2021-001 Lack of Segregation of Duties***

Finding Summary: City of Britton has a limited number of office personnel and, accordingly, does not have adequate internal accounting controls in revenue, expenditures, and payroll functions because of a lack of segregation of duties. This includes the absence of an internal control structure that ensures one individual does not handle cash transactions from inception to their recording within the general ledger.

Responsible Individuals: Marie Marlow, Finance Officer

Corrective Action Plan: It is not cost effective due to the size of the City and volume of transactions to have an internal control system designed with additional staff to facilitate the segregation of duties from start to finish. Management and the City Council are aware of the condition and accept the relevant risks that are presented by this finding.

Anticipated Completion Date: Ongoing

***Finding 2021-002 Auditor Preparation of Schedule of Expenditures of Federal Awards and Adjusting Journal Entries***

Finding Summary: Eide Bailly LLP prepared our schedule of expenditures of federal awards for the year ended December 31, 2021. During the course of the engagement, they also proposed audit adjustments to the City's recorded account balances which, if not recorded, would have resulted in a misstatement of the City's financial statements.

Responsible Individuals: Marie Marlow, Finance Officer

Corrective Action Plan: It is not cost effective to have an internal control system designed to provide for the preparation of the schedule of expenditures of federal awards. We requested that our auditors, Eide Bailly LLP, prepare the schedule of expenditures of federal awards as a part of their annual audit. We have designated a member of management to review the schedule of expenditures of federal awards, and we have reviewed with and agree with the adjustments proposed during the audit.

Anticipated Completion Date: Ongoing

Corrective Action Plan (continued)

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***Finding 2021-003***

***Federal Agency Name: U.S. Department of Agriculture***

***Program Name: Water and Waste Disposal Systems for Rural Communities***

***CFDA # 10.760***

**Finding Summary:** In testing of procurement, suspension, and debarment it was identified that there was no observable control documentation to directly indicate that a cost or price analysis was performed in connection with one covered transaction. Additionally, the City secured a contract through noncompetitive proposal without meeting one of allowable circumstances as indicated in 2 CFR section 200.320.

**Responsible Individuals:** Marie Marlow, Finance Officer

**Corrective Action Plan:** The City due to timing, is unable to correct this finding for the current project. Since the inception of the current project, the City has established a written policy that addresses all of the procurement requirements of the State of South Dakota and those requirements for federal program procurements as identified in 2 CFR sections 200.318 through 200.326 and will maintain adequate supporting documentation and records to document history of procurement and the procedures performed to comply with these CFR sections.

**Anticipated Completion Date:** December 31, 2022